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Draft report

Rapporteur: Mr. Hiroshi **Onuma** (Japan)

Addendum

Proposed strategic framework for the period 2016-2017

(*Item 3 (b)*)

Programme 12
Human settlements

1. At its 16th meeting, on 11 June 2014, the Committee for Programme and Coordination considered programme 12, Human settlements, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 12)).

2. The Under-Secretary-General and Executive Director of the United Nations Human Settlements Programme (UN-Habitat) introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Support was expressed for programme 12, Human settlements, of the biennial programme plan for 2016-2017, and appreciation was expressed in respect of the benefits for Member States of the implementation of this programme.

4. Delegations noted the degree of consultations between UN-Habitat and the Committee of Permanent Representatives in preparing the proposed biennial programme plan for 2016-2017 and in proposing changes in various paragraphs under "Overall orientation", in particular the addition of paragraph 12.22, which highlighted the support for the United Nations Conference on Housing and Sustainable Urban Development (Habitat III), scheduled to take place in 2016. In

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this respect, some delegations sought clarification on the use of the title "New Urban Agenda" for the outcome document of Habitat III.

5. Questions were raised concerning the intensity of the implementation of the approved strategic framework for 2014-2015 in the context of the current financial difficulties faced by UN-Habitat.

6. The view was expressed that the use of the matrix structure in which each subprogramme was cross-referenced with all regional offices to implement the programme of work was an innovative approach. Some delegations sought clarification on the implementation of the human settlements programme by the regional offices of UN-Habitat within the United Nations Development Assistance Framework. In this context, clarification was also sought and provided on the use of the term "where possible" in paragraph 12.18.

7. Some delegations noted the changes in paragraph 12.20 compared with the relevant paragraphs in the report of the Secretary-General on consolidated changes to the biennial programme plan as reflected in the proposed programme budget for the biennium 2014-2015 (A/68/75). They expressed their views on mainstreaming the cross-cutting issues, namely, youth, human rights and climate change, throughout the human settlements programme and requested information on the cooperation and collaboration of UN-Habitat with other United Nations organizations in executing its programme of work. In this regard, questions were also raised concerning the mandate of UN-Habitat in addressing the issues of young people.

8. With regard to the nature and scope of work of UN-Habitat in the areas related to urban safety as mentioned in expected accomplishment (c) and indicator of achievements (c) (i) and (ii) under subprogramme 1, Urban legislation, land and governance, information was requested on the cooperation and collaboration of UN-Habitat with the United Nations Office on Drugs and Crime (UNODC); how synergies were created between them as a result of such collaboration; and the mandate of UN-Habitat in the area of drugs and crime issues.

9. Some delegations sought and were provided with clarification on the relationship between expected accomplishment (b) and indicator of achievement (b) under subprogramme 1. In addition, clarifications were also sought and provided on paragraph 12.24 (b) of the strategy for this subprogramme.

10. Some delegations sought clarifications on the terms "the international guidelines on decentralization and the guidelines on access to basic services for all", mentioned in paragraph 12.27 (a) under subprogramme 4, Urban basic services; on the definition of the term "partner countries" as used in several expected accomplishments and related indicators of achievement under subprogramme 5, Housing and slum upgrading; and on the work of UN-Habitat with the Habitat University Network Initiative, the Korea IUTC project, the Cities Alliance Dissemination Strategy for the Quick Guides on Housing the Poor in Africa, as mentioned in paragraph 12.30 (c) under subprogramme 7, Research and capacity development.

11. Some delegations sought and were provided with clarifications on measures undertaken by UN-Habitat to strengthen results-based management, particularly with regard to the evaluations undertaken on three levels, namely, corporate

evaluations, programme and project evaluations, and self-evaluations as indicated in paragraph 12.21.

12. Some delegations noted that the strategic direction of UN-Habitat would change once the post-2015 development agenda was approved by the General Assembly and the outcome of Habitat III was agreed upon.

13. The view was expressed that the objective of subprogramme 5, Housing and slum upgrading, was unclear in comparison with that of the same subprogramme in the biennial programme plan and priorities for 2014-2015. Clarifications were requested on the definition of the concept of "sustainable and adequate housing".

14. It was pointed out that the concept of socially inclusive and climate-resilient cities, although mentioned in the objective of subprogramme 2, Urban planning and design, was not reflected in any of the related expected accomplishments and indicators of achievement. Similarly, it was pointed out that the term "inclusive economic development" had been replaced by "inclusive economic growth" in the objective of subprogramme 3, Urban economy.

15. Questions were raised concerning the formulation of indicators of achievement (c) (i) and (ii) in subprogramme 5, Housing and slum upgrading, which refer to domestic policies of the partner countries. In this regard, clarifications were sought on the linkage of the work of UN-Habitat to those domestic policies. In addition, a question was raised concerning the deletion of indicator of achievement (b) (ii) under subprogramme 6, Risk reduction and rehabilitation, which was included in the current biennial programme plan for 2014-2015 as reflected in the report of the Secretary-General on consolidated changes to the biennial programme plan as reflected in the proposed programme budget for the biennium 2014-2015 (A/68/75).

Conclusions and recommendations

16. **The Committee recommended that the General Assembly approve the programme narrative of Programme 12, Human settlements, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 12.13

Add the words "and productive" after the word "decent".

Paragraph 12.21

Add the words ", as adopted by the General Assembly" after the words "the conclusions and recommendations of the sessions of the World Urban Forum".

Paragraph 12.22

Replace the first sentence with the following: "Acting as the Habitat III secretariat, UN-Habitat will provide substantive support to intergovernmental negotiations on the outcome document of Habitat III, to be entitled, if

agreed by Member states, 'New Urban Agenda', at both the regional and global levels."

Delete the words ", entitled 'New Urban Agenda' from the end of the last sentence.

Subprogramme 1
Urban legislation, land and governance

Strategy

Paragraph 12.24

In paragraph 12.24 (d), delete the words "as assets and agents of change".

Subprogramme 2
Urban planning and design

Objective of the Organization

Replace the objective of the Organization with the following: "To improve policies, plans and designs for more compact, socially inclusive, better integrated and connected cities that foster sustainable urban development and are resilient to climate change."

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following: "Improved national urban policies or spatial frameworks for compact, integrated and connected, socially inclusive cities adopted by partner metropolitan, regional and national authorities".

Replace expected accomplishment (b) with the following: "Improved policies, plans and designs for compact, integrated and connected, socially inclusive cities and neighbourhoods adopted by partner cities".

Indicators of achievement

Replace indicator of achievement (a) with the following: "Increased number of partner metropolitan, regional and national authorities that have adopted national urban policies or spatial frameworks that support compact, integrated and connected, socially inclusive cities".

Replace indicator of achievement (b) with the following: "Increased number of partner cities that have adopted and implemented policies, plans or designs for compact, integrated and connected, socially inclusive cities and neighbourhoods."

In indicator of achievement (c), add the words "and implemented" after the word "adopted".

Subprogramme 3
Urban economy

Objective of the Organization

Replace the objective of the Organization with the following: "To improve urban strategies and policies that promote inclusive economic development, sustainable livelihoods and enhanced municipal finance."

Indicators of achievement

In indicator of achievement (b), add the following at the end: "displaced populations, the disabled community and other vulnerable populations".

Subprogramme 4
Urban basic services

Expected accomplishments of the Secretariat

In expected accomplishment (a), add the word "partner" before the words "local, regional and national authorities".

Indicators of achievement

In indicator of achievement (b), add the words "and impact" after the word "amount".

Subprogramme 5
Housing and slum upgrading

Expected accomplishments of the Secretariat

In expected accomplishment (c), add the words "advocate on their own behalf and" after the words "Enhanced capacity of slum communities to" and before the words "partner with national and local authorities".

Indicators of achievement

Replace indicator of achievement (c) (i) with the following: "Increased community representation in coordinating bodies of partner countries, such as the national Habitat committees".

Replace indicator of achievement (c) (ii) with the following: "Increased number of communities in partner countries that are empowered to lead and implement initiatives".

Strategy

Paragraph 12.28

Replace paragraph 12.28 (c) with the following: "UN-Habitat will cooperate with partner national authorities in facilitating the participation of slum communities in relevant coordinating bodies in this area, such as the national Habitat committees. Furthermore, UN-Habitat will enhance its cooperation with local, regional and national partners with the purpose of increasing ownership of all actors aimed at sustaining

continued efforts, the upscaling of housing and slum upgrading and prevention initiatives."

Subprogramme 6
Risk reduction and rehabilitation

Expected accomplishments of the Secretariat

In expected accomplishment (c), add the words "and related infrastructure" after the word "shelter".

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Rapporteur: Mr. Hiroshi **Onuma** (Japan)

Addendum

Proposed strategic framework for the period 2016-2017

(*Item 3 (b)*)

Programme 4
Peacekeeping operations

1. At its 9th meeting, on 5 June 2014, the Committee for Programme and Coordination considered programme 4, Peacekeeping operations, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 4)).

2. The Under-Secretary-General for Field Support and the Assistant Secretary-General for Rule of Law and Security Institutions, Department of Peacekeeping Operations, introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Views and appreciation were expressed that the programme was of great importance and one of the most important pillars and flagship operations of the United Nations. Support was expressed for the approach of placing peacekeeping as part of a larger strategy that helped to build sustainable peace. Tribute was paid to the men and women who lost their lives while serving the cause of peace.

4. It was pointed out that cooperation between the United Nations and regional and subregional organizations, such as the African Union, as well as coordination among the Department of Peacekeeping Operations, the Department of Political Affairs, the Peacebuilding Commission and the Special Committee on Peacekeeping

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Operations were critical and should be strengthened and reflected in the proposed strategic framework.

5. Support was expressed for applying lessons learned and best practice in peacekeeping operations, mainstreaming the main benefits of the integrated service delivery model of the global field support strategy into the programme of work, and using new mechanisms, tools and strategies such as Umoja, the International Public Sector Accounting Standards and the global field support strategy in addressing new challenges.

6. The importance of using the latest technology in carrying out peacekeeping operations and improving the living conditions of peacekeepers was stressed. One delegation called for strengthening the responsiveness of the United Nations in peacekeeping operations by allocating, reallocating and transferring resources globally as new priorities emerged and by sharing and transferring resources at the regional and subregional levels.

7. Support was expressed for multilingualism and for peacekeepers with the appropriate language skills and capacity. It was also pointed out that peacekeepers needed to have experience and capacity to engage in peacebuilding activities, enabling host countries to provide services to civilians. In that regard, several delegations highlighted the importance of training.

8. The view was expressed that the protection of civilians was a key priority of United Nations peacekeeping operations. Other delegations strongly opposed the use of force by the United Nations and questioned the mandate for the protection of civilians. They stressed that the concept must be considered carefully and that it was necessary to draw a clear line between the protection of civilians and the responsibility to protect, as the General Assembly had not yet reached consensus on the latter.

9. Concerns were expressed about the deletions or modifications of the text, as compared with the approved programme of work for the biennium 2014-2015. Views were also expressed in favour of the fresh presentation of the strategic framework of the programme that reflected the current situation of peacekeeping operations.

10. Under "Overall orientation", it was pointed out that a number of important ideas contained in the approved programme of work for the previous biennium had been excluded. Clarification was sought regarding the status of implementation of the global field support strategy and the division and transition of responsibilities among Headquarters, the United Nations Global Service Centre in Brindisi, Italy and the United Nations Support Base in Valencia.

11. Under subprogramme 1, Operations, clarification was sought on the sequence of the listing of the General Assembly, the Security Council and the Secretary-General. It was also pointed out that the work on refining cross-cutting issues contained in the approved programme of work for the previous biennium had been excluded.

12. Under subprogramme 2, Military, clarification was sought on indicator of achievement (a) (ii) as to who approved the list of potential troop-contributing countries and whether the host country played any role. It was pointed out that a

number of ideas from the approved programme of work for the previous biennium had been excluded.

13. Under subprogramme 3, Rule of law and security institutions, clarification was sought on the engagement of the United Nations with Member States and regional and national peacekeeping training centres.

14. Under subprogramme 4, Policy, evaluation and training, clarification was sought on the change of indicator of achievement (i) and the relationship between the expected accomplishment on increased awareness and the indicator of achievement on the number of web-based materials downloaded. Views were expressed that indicator of achievement (ii) should measure the training received instead of the percentage of peacekeeping training standards developed and made available. Clarification was also sought on the role of the Policy, Evaluation and Training Division in supporting training programmes to prepare peacekeepers, as troops were normally trained by Member States.

15. Under subprogramme 5, Field administrative support, emphasis was placed on the importance of timely response to misconduct. Clarification was sought on the difference between misconduct and serious misconduct and the existence of related guidelines. An update was sought on the progress made in the area of conduct and discipline. Clarification was also sought on the relationship between expected accomplishment (b) on increased efficiency and effectiveness of peacekeeping operations and indicator of achievement (b) (i) on increased number of international female staff serving in peacekeeping operations and other United Nations field missions. Regarding indicator (c) (ii), clarification was sought on the change in the time frame for referring allegations of serious misconduct for investigation from "in a timely fashion" to "within 3 days".

Conclusions and recommendations

16. **The Committee recommended that the General Assembly approve the programme narrative of programme 4, Peacekeeping operations, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 4.1

In the first sentence, add the word "international" before the phrase "peace and security".

Paragraph 4.5

Replace the penultimate sentence with the following sentence: "Both Departments will continue to pursue greater coordination, within existing mandates, with internal partners, as well as with external partners, including international financial institutions and regional organizations, to enhance the ability of the United Nations to maintain international peace and security."

Add before the last sentence, the following sentence:

"Sustainable progress on security, national reconciliation and development need to occur in parallel, given the interconnected nature of those challenges in countries emerging from conflict."

Paragraph 4.6

Add at the end of the first sentence, the following phrase: "in coordination with the Peacebuilding Commission".

Paragraph 4.8

Replace the paragraph with the following:

"4.8 The Department of Peacekeeping Operations will continue to focus its efforts on strengthening mission planning and oversight; implementing specific Security Council mandates, including those related to protecting civilians, in accordance with the purposes and principles of the Charter and basic principles of peacekeeping (consent of the parties, impartiality and non-use of force except in self-defence and in the defence of a mandate authorized by the Security Council); and pursuing a capability-driven approach to identifying, developing and using peacekeeping resources."

Paragraph 4.11

Replace the last sentence with the following:

"Departmental strategy will be accompanied by a strong results-driven performance framework to enable the effective monitoring and management of strategic objectives, and in order to deliver services to the field quickly and effectively."

A. Peacekeeping operations

Subprogramme 1
Operations

Objective of the organization

Replace the objective with the following:

"To ensure the effective implementation of all Security Council mandates to plan, establish and adjust peacekeeping operations, as well as the effective implementation of relevant General Assembly resolutions".

Strategy

Paragraph 4.14

At the beginning of the last sentence, insert: "Bearing in mind relevant resolutions,".

Subprogramme 3
Rule of law and security institutions

Strategy

Paragraph 4.18

Replace the second sentence with the following:

"Strengthening rule of law and national security services and institutions in post-conflict societies, based on national ownership, is essential to building and maintaining sustainable peace and security."

Subprogramme 5
Field administrative support

Expected accomplishments of the Secretariat

Add a new expected accomplishment as follows:

"(d) Increased measures to prevent serious misconduct".

Indicators of achievement

In indicator of achievement (b) (i), replace "international female staff" with "international and national female staff".

Add a new indicator of achievement as follows:

"(d) Decreased number of substantiated allegations of serious misconduct".

Subprogramme 6
Integrated support services

Strategy

Paragraph 4.26

Replace the second sentence with the following:

"The activities of those Divisions include the general provision of equipment and services to missions, based on the general principles of procurement (best value for money; fairness, integrity and transparency; effective international competition; and the interest of the United Nations), and with adherence to relevant General Assembly resolutions, for the effective, timely and efficient fulfilment of their mandates."

Add at the end of the paragraph, a new sentence as follows:

"The Divisions will continue strengthening synergies and cooperation with the relevant structure of the Department of Management within the Departments' relevant mandate."

B. Peacekeeping missions

Paragraph 4.28

Replace the first sentence with the following:

"The mission will continue to provide timely and accurate observation reports and analysis of political developments mission-wide, including the safety and security situation."

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 6
Legal affairs

1. At its 18th meeting, on 12 June 2014, the Committee for Programme and Coordination considered programme 6, Legal affairs, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 6)). The Committee also had before it a note by the Secretariat on the proposed strategic framework (E/AC.51/2014/CRP.1).

2. The Under-Secretary-General for Legal Affairs, Legal Counsel, introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Views were expressed in support of the programme and the important and essential functions carried out under the programme for the Organization and in support of the promotion of international law. It was emphasized that the legal interpretations provided by the Office of Legal Affairs were very important.

4. Delegations noted the importance of the participation of the Office of Legal Affairs in the Organization's administration of justice system. Questions were raised and responses were provided concerning the participation of the Office of Legal Affairs in the area of administration of justice to ensure that staff rights were

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upheld. Clarification was also sought on the synergies between the Office and other departments in this area.

5. Clarification was sought with respect to the formulation of the strategy for the provision of legal services to the United Nations system as a whole, and the activities of the Office as the custodian of functions with regard to the relationship with the host country under the Headquarters Agreement.

6. Clarification was also sought and a response provided on how the impact of the advice provided by the Office could be measured and on the incorporation of a gender perspective in the advice provided by the Office.

7. Delegations expressed support for the work of the Office of Legal Affairs with respect to the progressive development and codification of international law. Delegations noted the important role of the Office in capacity-building through the United Nations Programme of Assistance in the Teaching, Study, Dissemination and Wider Appreciation of International Law. Clarification was sought and provided on current initiatives in the Programme of Assistance. Clarification was also sought and provided on the Office's role in the development of legal doctrine in the progressive development and codification of international law.

8. Delegations noted the important functions of the Office in the progressive harmonization, modernization and unification of the law of international trade. Clarification was sought and provided on how the Office of Legal Affairs could facilitate broader participation by Member States in the United Nations Commission on International Trade Law.

9. Views were expressed in support of the important work of the Office in the area of the law of the sea and ocean affairs and a clarification was sought with respect to the mandate and functions of the Office with respect to UN-Oceans. Clarification was also sought and provided on the provision of technical assistance and capacity-building activities in the area of the law of the sea and ocean affairs.

10. The view was expressed that the Office of Legal Affairs provided an essential function in maintaining the institutional memory of the Organization through its responsibilities in the custody, registration and publication of treaties. Delegations welcomed the continued expansion of the online treaty collection and sought clarification on current efforts in this regard. Clarification was also sought and provided with respect to the availability of premises for the archiving of treaties.

11. Clarification was sought regarding the application of regulation 4.8 of the Regulations and Rules Governing Programme Planning, the Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation in servicing the intergovernmental process. A question was raised on the issue of uniformity in this regard and, in particular, which United Nations organs are considered "relevant sectoral, functional and regional intergovernmental bodies", as referred to in regulation 4.8, that may consider the biennial programme plan.

12. It was noted that changes had been made in the proposed strategic framework for 2016-2017 compared with the approved programme plan for 2014-2015, and that brevity should not be favoured to the detriment of substance.

13. With regard to subprogramme 1, Provision of legal services to the United Nations system as a whole, it was noted that some of the ideas reflected in the

programme plan for 2014-2015 had been excluded from the proposed strategic framework.

14. With regard to subprogramme 2, General legal services provided to United Nations organs and programmes, it was noted that the indicators of achievement had been amended, compared with the programme plan for 2014-2015.

15. As regards subprogramme 3, Progressive development and codification of international law, the importance of the subprogramme was underscored, and it was noted that the subprogramme faced resource challenges. The view was expressed that the activities of the subprogramme with respect to capacity-building should be further expanded, in particular the Regional Courses in International Law and the Audiovisual Library of International Law.

16. With regard to subprogramme 4, Law of the sea and ocean affairs, the efforts of the Office to promote and strengthen the rule of law for the oceans was welcomed.

17. With respect to subprogramme 5, Progressive harmonization, modernization and unification of the law of international trade, it was noted that the proposed indicators of achievement (a) (i) and (ii) were useful but not sufficient. It was also noted that an additional indicator of achievement (a) (iii) should focus on substantive joint work. It was pointed out that the indicators of achievement could be strengthened.

18. As regards subprogramme 6, Custody, registration and publication of treaties, the view was expressed that the subprogramme played an important role in retaining the institutional memory of the Organization.

Conclusions and recommendations

19. **The Committee stressed the need for the Office to be fully engaged in providing advice and information, on request, to the principal and subsidiary organs of the United Nations and its Member States.**

20. **The Committee emphasized the importance of the United Nations Programme of Assistance in the Teaching, Study, Dissemination and Wider Appreciation of International Law and recommended that the General Assembly request the Secretary-General to make the efforts necessary to ensure wider participation in the above-mentioned Programme, as well as to strengthen capacity-building and training activities, in accordance with the technical and legal assistance provided to States under subprogramme 3.**

21. **The Committee underlined the need to ensure the continuation of all activities of the Programme of Assistance, including the Regional Courses in International Law for Africa, Asia-Pacific and Latin America and the Caribbean, as well as the continuation of the Audiovisual Library of International Law, and recommended that the General Assembly request the Secretary-General to ensure support for all activities of the Programme of Assistance in accordance with the provisions of resolutions 66/97 and 68/110, in particular paragraph 7 thereof.**

22. **In addition, the Committee recommended that the General Assembly request the Secretary-General to make every effort to ensure that all regions receive equal treatment when planning, organizing and conducting**

international law training courses and seminars, including the International Law Fellowship Programme and the Regional Courses in International Law.

23. **The Committee stressed the essential role of the Division for Ocean Affairs and the Law of the Sea in promoting and disseminating the law of the sea, in providing secretariat services to the Commission on the Limits of the Continental Shelf, the Meeting of the States Parties to the United Nations Convention on the Law of the Sea and all meetings of subsidiary bodies established by the General Assembly, and as coordinator of UN-Oceans.**

24. **The Committee recommended that the General Assembly approve the programme narrative of programme 6, Legal affairs, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 6.4

At the end of the second sentence, add ", in particular observance of the Charter and the resolutions, decisions, regulations, rules and treaties emanating from the Organization"

Subprogramme 3
Progressive development and codification of international law

Indicators of achievement

Add indicator (b) (iii), as follows:

"(b) (iii) Improved regional balance among the Regional Courses in International Law"

Strategy

Paragraph 6.16

After "(b) the planning, organizing and conducting of international law training courses and seminars, including the International Law Fellowship Programme and the Regional Courses in International Law", add ", especially for developing countries"

Subprogramme 4
Law of the sea and ocean affairs

Objective of the Organization

Replace the objective of the Organization with the following: "To promote and strengthen the law of the sea for the peaceful use of the oceans and sustainable development"

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 14
Gender equality and empowerment of women

1. At its 19th meeting, on 12 June 2014, the Committee for Programme and Coordination considered programme 14, Gender equality and empowerment of women, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 14)).

2. The Assistant Secretary-General of the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Delegations expressed appreciation and support for the programme. On the whole, Member States expressed positive views of the programme, which reflected a high priority in the implementation of the programme's mandate on gender equality and the empowerment of women. Member States also expressed their support for gender mainstreaming in the United Nations system.

4. Concerns were raised that there should be more consistency throughout the text in terms of key phrases and language. It was mentioned that there were multiple variations in the text regarding the terms "gender equality" and "women's

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empowerment". Delegations stressed that the phrase "gender equality and the empowerment of women" should be used consistently throughout the text.

5. The view was expressed that UN-Women should undertake its activities in coordination with the countries involved and that any assistance and support would be provided to Member States at their request only.

6. Member States requested more information on the input of UN-Women to strengthening gender equality and women's empowerment issues in the post-2015 development agenda. The comment was made that UN-Women, in the context of that agenda, was planning too far ahead without approval of new mandates by the General Assembly. Queries were also raised as to the participation of civil society organizations and stakeholders in that agenda.

7. Questions were raised concerning the structuring of the office of UN-Women and how it had evolved since its establishment.

8. It was recalled that the biennial programme plan should reference resolutions and decisions when including key phrases and terminology.

9. It was emphasized that UN-Women should take a balanced approach to the three pillars of the United Nations and give equal importance to peace and security, development and human rights in implementing its mandate of gender equality and the empowerment of women. Concerns were raised that UN-Women gave less importance to the development pillar in the context of gender equality and the empowerment of women and more importance to the other two pillars.

10. Questions were raised as to whether UN-Women was experiencing any challenges with the United Nations system-wide action plan on gender equality and the empowerment of women that had been approved by the United Nations System Chief Executives Board for Coordination.

11. Delegations noted that indicators of achievement (a) (ii), (b) and (d) under subprogramme 1, Intergovernmental support, coordination and strategic partnerships, and indicator of achievement (b) under subprogramme 2, Policy and programme activities, should not refer to activities but rather focus on outcomes. The indicators should specify how the programme would measure and achieve the expected accomplishment.

12. Views were expressed that the indicators of achievement should focus more on the level of support provided or actions undertaken by UN-Women than on activities, for example:

(a) Under subprogramme 1, indicator of achievement (a) should specify the actions that UN-Women will carry out instead of the activities and expected accomplishment (b) should measure the number of accredited non-governmental organizations that participate in intergovernmental bodies such as the Commission on the Status of Women;

(b) Under subprogramme 2, expected accomplishment (b) should measure the number of women reached.

13. It was indicated that revisions to the indicators of achievement would be introduced during the informal meetings.

14. Comments were made that UN-Women support to intergovernmental bodies, as noted in the expected accomplishments and indicators of achievement under subprogramme 1, was not suitable to measure the performance of UN-Women. Questions were raised as to how the related activities of UN-Women would enhance intergovernmental bodies' capacity to promote gender equality and the empowerment of women, including the integration of gender perspectives into their spheres of activity. Furthermore, a query was made as to whether UN-Women had the capacity to carry out those activities.

15. Regarding expected accomplishment (d) under subprogramme 1, a clarification was sought regarding the type of partnerships that was meant as well as what stakeholders were included in the related indicator of achievement (i).

16. A request was made for the status of UN-Women mobilization of voluntary contributions, as noted in indicator of achievement (d) (ii) under subprogramme 1, and for further detail on the activities that UN-Women was undertaking to mobilize those contributions. A question was also asked about what activities were funded by voluntary contributions.

17. While emphasizing the important role and participation of civil society, views were expressed that this could be undertaken only within the clear guidelines established by the General Assembly.

Conclusions and recommendations

18. **The Committee recommended that the General Assembly approve the programme narrative of programme 14, Gender equality and empowerment of women, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 14.1

Replace the paragraph with the following:

"14.1 The overall orientation of the programme, which is under the responsibility of UN-Women, is to achieve the elimination of discrimination against women and girls, the empowerment and advancement of women and the realization of equality between women and men as partners and beneficiaries of development, human rights, humanitarian action and peace and security. The direction of the programme is provided by the General Assembly in its resolution 64/289 establishing the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) as a composite entity. The proposed strategic framework for 2016-2017 is aligned with the strategic plan of UN-Women for 2014 to 2017 (UNW/2013/6), endorsed by the UN-Women Executive Board in September 2013."

Paragraph 14.3

Delete the first sentence.

Paragraph 14.4

Replace the paragraph with the following:

"14.4 During the 2016-2017 period, the programme is expected to continue to concentrate its efforts on the following six strategic plan goals: (a) increasing women's leadership and participation in all areas that affect their lives, including in political and economic areas; (b) increasing women's access to economic empowerment and opportunities, especially for those who are most excluded, particularly women living in poverty; (c) preventing and eliminating violence against women and girls and expanding access to survivor services; (d) increasing women's leadership in peace, security and humanitarian response; (e) strengthening the responsiveness of plans and budgets in the area of gender equality and the empowerment of women at all levels; and (f) supporting the development of global norms, policies and standards on gender equality and the empowerment of women."

Paragraph 14.5

Replace the paragraph with the following:

"14.5 As it delivers support in those areas, the programme will create strategic partnerships that will lead to more effective coordination, coherence and gender mainstreaming across the United Nations system. It will carry out its work in coordination with other United Nations entities in order to avoid duplication of work. It will provide overall leadership, strengthen such mechanisms and continue to promote and enhance accountability for gender equality and the empowerment of women in the United Nations system, including by assisting United Nations entities with the implementation of the system-wide action plan on gender equality and the empowerment of women."

Paragraph 14.6

Replace the paragraph with the following:

"14.6 The programme of work of UN-Women is driven, among other things, by the principle of universality. The achievement of gender equality and the empowerment of women is central to the mandate of UN-Women and is addressed across all its priority areas of work."

Subprogramme 1
Intergovernmental support, coordination and strategic partnerships

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following:

"(a) Enhanced support from UN-Women for the activities of intergovernmental bodies, especially the Commission on the Status of Women, for the promotion of gender equality and the empowerment

of women, including the integration of gender perspectives into their spheres of activity".

At the end of expected accomplishment (b), add the phrase ", in accordance with Economic and Social Council resolution 1996/31 of 25 July 1996".

Indicators of achievement

Add an indicator (a) (iii), as follows:

"(iii) Increased number of intergovernmental bodies integrating gender perspectives into their spheres of activity, including as a result of the efforts of UN-Women."

Strategy

Paragraph 14.8 (a)

Replace the subparagraph with the following:

"(a) Promoting actions and providing assistance to Member States, upon their request, for the full and effective implementation of the Beijing Declaration and Platform for Action and its review outcomes, the outcomes of the twenty-third special session of the General Assembly and other United Nations instruments and resolutions that support, address and contribute to gender equality and the empowerment of women, as well as obligations under the Convention on the Elimination of All Forms of Discrimination against Women;"

Paragraph 14.8 (b)

Add the phrase "and effective" after "substantive".

Paragraph 14.8 (c)

At the end of the subparagraph, add the phrase ", as appropriate".

Paragraph 14.8 (d)

Replace the subparagraph with the following:

"(d) Increasing awareness and understanding of gender equality and the empowerment of women, including through educational activities, information dissemination and outreach, using different channels, such as websites, social media and print products;"

Paragraph 14.8 (e)

Insert the words "and women's issues" after the word "equality".

Paragraph 14.8 (f)

Replace the subparagraph with the following:

"(f) Leading and supporting system-wide and inter-agency collaboration on gender equality and the empowerment of women

through the promotion of joint action, collaboration in United Nations country teams and their gender theme groups, and facilitation of the establishment and use of accountability frameworks of the United Nations system on gender equality and the empowerment of women;"

Paragraph 14.8 (g)

Replace the subparagraph with the following:

"(g) Supporting cooperation among countries, as well as the mechanisms established for the promotion of gender equality and the empowerment of women, at the regional and subregional levels;"

Paragraph 14.8 (i)

Replace the subparagraph with the following:

"(i) Building and strengthening strategic partnerships focused on the promotion of gender equality and the empowerment of women to achieve a robust resource base."

Subprogramme 2
Policy and programme activities

Objective of the Organization

Replace the objective with the following:

"To enhance efforts in the elimination of discrimination against women and girls and the achievement of gender equality and their empowerment in, inter alia, the fields of development, human rights and peace and security, including by leading, coordinating and promoting the accountability of the United Nations system in this regard"

Indicators of achievement

In indicator of achievement (c) (i), replace the phrase "at the national level" with the phrase "at the country level".

Strategy

Paragraph 14.9 (a)

At the end of the subparagraph, add the phrase "and their impact on the situation of women".

Paragraph 14.9 (c)

Insert "their" before "commitments".

Paragraph 14.9 (d)

Replace the subparagraph with the following:

"(d) Leading, coordinating and promoting accountability of the United Nations system, including to the United Nations country and regional teams and their gender theme groups, in their work on gender equality and the empowerment of women."

Legislative mandates

Add the agreed conclusions of the Commission of the Status of Women, 2014.

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 27
Jointly financed activities

1. At its 8th and 11th meetings, on 5 and 6 June 2014, the Committee for Programme and Coordination considered programme 27, Jointly financed activities, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 27)).

2. The representatives of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Support was expressed for the overall orientation of the programme and its constituent components. The importance of the programme's role with regard to the coordination and coherence of activities within the United Nations system was stressed.

4. Clarification was sought with regard to the interaction and coordination between the various bodies responsible for each component of the programme.

5. Regarding component A, the International Civil Service Commission, some delegations pointed out the shift in emphasis under the strategy from the maintenance of coherent and effective human resources management to the outcome of the comprehensive review of the common system compensation package.

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6. Questions were raised regarding the status of the comprehensive review and whether the implementation of the outcome of the review had been reflected in the expected accomplishments and indicators of achievement of the secretariat of the Commission.

7. Clarification was sought on the potential impact of the mobility framework approved by the General Assembly on the work of the Commission and the references to the development of innovative approaches in the field of human resources management.

8. Clarification was sought on the indicator of achievement relating to an improved methodology for cost-of-living measurements and whether that related to improvements in the data or in the methodology for collecting the data.

9. Regarding component B, the Joint Inspection Unit, questions were raised on the deletion of the reference to coordination activities and the interaction of the Unit with other oversight bodies under the strategy.

10. The view was expressed that indicator of achievement (b) could be refined to include the number of participating organizations that had commented on and responded to the reports and recommendations of the Unit. It was pointed out that indicators of achievement could strive for specific increases, using the previous period as a benchmark.

11. Clarification was sought regarding the level of coordination with the United Nations System Chief Executives Board for Coordination (CEB) and the role of CEB with regard to system-wide evaluations.

12. Questions were raised on the new approach in relation to the programme of work vis-à-vis the past biennium. The lack of reports by the Unit submitted for consideration by the Committee during its deliberations was noted by some delegations.

13. Some delegations emphasized the importance of the web-based follow-up system. Clarification was sought on the tool, in particular in respect of the acceptance and implementation rates of Unit recommendations by participating organizations. In the light of the challenges surrounding awareness of Unit reports and recommendations, it was suggested that outreach campaigns could be undertaken.

14. Regarding component C, CEB, questions were raised regarding the identification of high-priority global challenges in the overall orientation, which might not entirely reflect the view of Member States. Concern was raised regarding the inclusion of work on supporting the mainstreaming of youth perspectives in the policies and programmes of the system. In particular, clarification was sought regarding the specific mandates requesting such mainstreaming.

15. The view was expressed that the expected accomplishments and indicators of achievement should be placed in the context of the mandates of intergovernmental bodies to reflect that the work of CEB was guided by those mandates.

16. The importance of the coordinating role of CEB was emphasized. The view was expressed that greater cooperation between CEB and other oversight bodies could be achieved. In particular, clarification was sought on the extent to which the Joint Inspection Unit was able to participate in thematic meetings and discussions of

CEB. Concern was expressed regarding the apparent brevity with which Unit reports were reviewed by United Nations system organizations and clarification sought as to a mechanism that would ensure detailed consideration of those reports.

Conclusions and recommendations

17. **The Committee noted the importance of the work of the International Civil Service Commission, including the review of common system staff compensation.**

18. **The Committee took note with appreciation of the intention of the Joint Inspection Unit to develop a more strategic approach to the selection of issues for its programme of work.**

19. **The Committee recommended that the General Assembly approve the programme narrative of programme 27, Jointly financed activities, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

C. United Nations System Chief Executives Board for Coordination

Overall orientation

Paragraph 27.13

At the end of the second sentence, add "on the basis of the decisions adopted by Member States".

Paragraph 27.14

In the third sentence, after "rule of law", insert "at the national and international levels".

Paragraph 27.16

In the first sentence, after "effective support", add ", in full compliance with the decision adopted by Member States,".

Indicators of achievement

At the end of indicator of achievement (a) (i), insert "and the decisions of intergovernmental bodies".

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 20
Human rights

1. At its 14th meeting, on 10 June 2014, the Committee for Programme and Coordination considered programme 20, Human rights, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 20)).

2. The United Nations High Commissioner for Human Rights introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Delegations expressed appreciation for the High Commissioner's presentation of the biennial programme plan for 2016-2017. Member States attached great importance to the programme and emphasized its guiding principles of universality, objectivity, impartiality, indivisibility and non-selectivity. The Committee expressed its desire to be able to approve the biennial programme plan collectively, in a manner that would send the right message to the international community on the importance of human rights as a core mandate of the United Nations.

4. Concerns were raised on procedural aspects of the programme. In particular, it was stressed that the programme, like all other programmes, must be formulated in accordance with the Regulations and Rules Governing Programme Planning, the

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Programme Aspects of the Budget, the Monitoring of Implementation and the Methods of Evaluation (ST/SGB/2000/8), in particular regulation 4.8. In that regard, some delegations expressed the view that the agreed procedures of programme planning had not been followed, as the proposed biennial programme plan had not been officially reviewed by the Human Rights Council prior to its submission to the Committee at its fifty-fourth session. The view was expressed that, had the biennial programme plan in previous bienniums been reviewed by the Council prior to the sessions of the Committee, they would not have been put up for a vote by the Third Committee.

5. Other delegations, however, expressed the view that the Committee for Programme and Coordination was fully within its mandate to review the biennial programme plan without it having to be officially considered by the Council. In that regard, a number of delegations referred to the decision of the Office of Legal Affairs, contained in the *United Nations Juridical Yearbook 2007*, stating that the Human Rights Council was not a relevant organ, in the sense of regulation 4.8, to review the biennial programme plan of the Office of the United Nations High Commissioner for Human Rights (OHCHR). In reply, other delegations asked about the legal basis that enabled the Office of Legal Affairs to rule that the Council was not a relevant organ. One delegation did not agree with the view of the Office that it was not normally its role to address the Committee outside of the consideration of programme 6, Legal affairs, and stressed that the overall purpose of the Office was to provide advice to the principal and subsidiary organs of the United Nations. In that regard, the delegation emphasized that it was within the purview of Member States to call upon the Office to provide information and advice so as to enable Member States to take informed decisions.

6. Member States welcomed the informal meeting of 12 May between the High Commissioner and Member States. It was noted that the High Commissioner had called the meeting in accordance with President's statement 15/2 (A/HRC/PRST/15/2), in which the Council invited the High Commissioner to present to it the proposed strategic framework prior to its submission to the Committee. However, it was also noted that the meeting should not alter the existing rules and lines of accountability with respect to the rules of procedure on programme planning for OHCHR.

7. Delegations noted that key mandates, such as those contained in General Assembly resolutions 55/2, on the Millennium Declaration, 57/300, on strengthening of the United Nations: an agenda for further change, 60/1, on the 2005 World Summit Outcome, and 65/1, on keeping the promise: united to achieve the Millennium Development Goals, to which Member States attached great importance and which had been included in the biennial programme plan for 2014-2015, had been taken out of the overall orientation of the proposed biennial programme plan for 2016-2017.

8. It was emphasized that several mandates included in the biennial programme plan had expired, such as Human Rights Council resolution 22/1, on promoting reconciliation and accountability in Sri Lanka, which had expired in March 2014, and Human Rights Council resolution 24/24 on cooperation with the United Nations, its representatives and mechanisms in the field of human rights, on which action had been deferred by the General Assembly.

9. Concern was expressed that several important phrases had been deleted from the biennial programme plan compared with that of the previous biennium, in

particular the phrase "with the consent of the parties". Regarding paragraph 20.4, Member States questioned why the words "on all international recognized grounds, including race, sex, language or religion" had been omitted from the description of priorities. Other delegations, however, expressed support for the efforts of the Secretariat to streamline the current document.

10. Member States enquired as to the lessons learned from the 2012-2013 biennium, as noted in paragraph 20.7, and how they had been applied in developing the programme plan for the biennium 2014-2015.

11. Some Member States expressed the view that greater importance should be given to sustainable development. The concern was raised that no reference to the outcome document of the United Nations Conference on Sustainable Development was made in the biennial programme plan.

12. Questions were raised by some Member States concerning the inclusion of gender mainstreaming in the biennial programme plan, noting that the programme was guided by non-selectivity and should give equal importance to all human rights. Some Member States emphasized that, under Part A, Human rights mainstreaming, of subprogramme 1, Human rights mainstreaming, right to development, and research and analysis, OHCHR should focus on its comparative advantage and that gender mainstreaming in the United Nations system should be carried out by the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women). Other Member States fully supported the inclusion of gender mainstreaming in the work of OHCHR. However, it was noted that the term should be defined more clearly and used consistently, as the objective of Part A of subprogramme 1 referred to "their gender dimension", while "the gender dimension" was used in other parts of the document.

13. Comments were also made on the inclusion of other themes in the biennial programme plan, such as peace and security, development and human rights, as noted in Part A of subprogramme 1. It was noted that all aspects of human rights should be taken into account in the biennial programme plan. Delegations supported the efforts of OHCHR with respect to peacekeeping, peacebuilding and commissions of inquiry, as noted in paragraph 20.9 of the strategy. Regarding expected accomplishment (a) and the related indicator of achievement (a) under Part A of subprogramme 1, the view was expressed that the formulation had been more inclusive in the biennial programme plan for 2014-2015, and that it would be better to revert to that formulation.

14. The view was expressed that OHCHR seemed to give less importance to Part B, Right to development, of subprogramme 1, as the approved language in the previous biennium had been removed from the strategic framework for 2016-2017. Concerns were raised as to whether the expected accomplishments and indicators of achievement were effective in measuring the progress of the implementation of the right to development at the operational level. The concern was noted that there should be a balanced approach between Parts A and B of subprogramme 1. Concerns were expressed about the focus of an entire section on the "right to development" when work was needed to reach a consensus definition of that term. Concerns were also expressed about the inclusion of the Durban Declaration and Programme of Action as part of the focus of the OHCHR strategy.

15. It was mentioned that the role of OHCHR in implementing subprogramme 2, Supporting human rights treaty bodies, should focus on providing secretarial assistance to treaty bodies, as implied by the name of the subprogramme. In that regard, the view was expressed that analytical work was a function of experts from the relevant treaty bodies and that the independence of the treaty bodies should be respected by OHCHR and the State parties.

16. Member States noted that expected accomplishment (b) and the related indicator of achievement (b) under subprogramme 2 did not correspond to General Assembly resolution 68/268, on strengthening and enhancing the effective functioning of the human rights treaty body system. The opinion was voiced that the Secretariat had no right to influence the decision of States as to whether to follow the new methods, and that the efforts of the treaty bodies themselves to improve the methods of work should not go beyond their relevant international treaties.

17. Clarification was sought as to the expected accomplishments and indicators of achievement under subprogramme 3, Advisory services, technical cooperation and field activities, including expected accomplishment (g), on providing timely and effective assistance to requesting States in the implementation of recommendations of human rights treaty bodies, the Human Rights Council and its subsidiary bodies and mechanisms. A query was raised as to how the related indicator could be used to measure this accomplishment, given that all of the bodies referred to were advisory in nature and that the implementation of their recommendations was dependent on the will of the States concerned.

18. The view was expressed that subprogramme 3 should focus on advisory services and technical cooperation in the promotion and protection of human rights, which should be directed primarily at strengthening national capacities and raising awareness.

19. The concern was raised that OHCHR should also provide assistance to Member States concerning technical cooperation activities and not only in follow-up to the recommendations of mechanisms. It was emphasized that the implementation of assistance or services to States and relevant stakeholders at the national level in the field of the protection of human rights should be made possible only after consulting with and gaining the consent of the States concerned.

20. Views were expressed on the new branch created to support the universal periodic review, and a question was raised as to why the expected accomplishment had been moved from subprogramme 3 to subprogramme 4. Some Member States enquired how the impact of the new branch would be measured. Others pointed out that the expected accomplishment and related indicator of achievement concerning the universal periodic review and information concerning the review in the strategy did not appropriately reflect the request made by the General Assembly in its resolution 66/246 that the Secretary-General designate capacity to support the review.

Conclusions and recommendations

21. **The Committee recommended that the General Assembly approve the programme narrative for programme 20, Human rights, of the proposed strategic framework for the period 2016-2017 in line with the text for the**

biennium 2014-2015 adopted by the General Assembly in its decision 67/542, subject to the following modifications:

Subprogramme 1
Human rights mainstreaming, right to development, and research and analysis

A. Human rights mainstreaming

Expected accomplishments of the Secretariat

Replace expected accomplishment (b) with the following:

"(b) Strengthened capacity of the United Nations system, including United Nations country teams, to further integrate all human rights into their respective programmes and activities and to assist countries, at their request, in building and strengthening national human rights promotion and protection capacities"

Replace expected accomplishment (c) with the following:

"(c) Wider knowledge within the entire United Nations system, including United Nations country teams, of relevant human rights issues while taking into account disability and gender-mainstreaming issues"

Indicators of achievement

In indicator (b), delete the words "common country".

Strategy

Paragraph 20.9

Replace the words "by States" with "by all States, including, upon States' request, through United Nations country teams".

Subparagraph (e) of paragraph 20.9

Delete the words "including those without a United Nations country team presence".

Legislative mandates

The list of legislative mandates should follow those reflected in the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 20)).

Under "General Assembly resolutions", add the following:

68/237 Proclamation of the International Decade for the People of African Descent (subprogramme 1);

68/268 Strengthening and enhancing the effective functioning of the human rights treaty body system (subprogramme 2).

Subprogramme 4
Supporting the Human Rights Council, its subsidiary bodies and mechanisms

Under "Human Rights Council resolutions and decisions", delete the following:

24/24	**Cooperation with the United Nations, its representatives and mechanisms in the field of human rights.**

For each mandate (country and thematic) expiring before the commencement of the 2016-2017 biennial programme plan, insert the following after the title: "(to be reconsidered in [year])".

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 24
Public information

1. At its 20th meeting on 13 June 2014, the Committee considered programme 24, Public information, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 24 and Corr.1)).

2. The representative of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Appreciation was expressed for the work of the Department and the critical role it played in delivering the message of the United Nations globally.

4. Delegations highlighted the essential role of the United Nations information centres in outreach activities, including in the dissemination of information on United Nations activities. In that regard, the question was raised as to how the Organization viewed the future role of the centres and how the Department would continue to support them.

5. The work of the Department in underscoring the Secretary-General's emphasis on delivering results, on accountability and on gender equality and the

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empowerment of women, while addressing global challenges for the common good and fully complying with the mandates given by Member States, was welcomed.

6. Delegations stressed the importance of multilingualism and parity in respect of the six official languages of the United Nations. It was highlighted that the quality of the interpretation and translation services was of utmost importance to the intergovernmental process, and in that regard a question was raised regarding the electronic translation of documents and how the Organization could ensure the quality of documents produced in that way. Concerns were raised regarding the fact that some public information materials and website content were only produced in English, or English and French, and clarification was sought as to why they were not available in the six official languages and whether the limitation was a result of budgetary constraints. The view was expressed that the current efforts of the Department to observe multilingualism were insufficient, and queries were raised regarding additional measures undertaken by the Department to ensure language parity. Queries were also raised as to whether a cost-benefit analysis had been performed in respect of information products in non-official languages to ensure efficiency.

7. Clarification was sought regarding the reduced implementation rate in respect of the performance measures for the biennium 2012-2013, as reflected in the relevant programme performance report (A/69/144). Concerns were raised on the elimination of publications resulting from paper smart initiatives, and clarification was sought as to whether a survey had been conducted with end-users prior to discontinuation of the publications to determine its impact.

8. Advances achieved in the use of modern technology and the Department's adaptation to it were welcomed, but the necessity of retaining traditional media such as radio and printed products, was stressed. It was recalled that some countries had difficulties in accessing electronic information products and it was emphasized that user surveys as well as cost-benefit analyses should be conducted prior to the discontinuation of traditional forms of media. The view was also expressed that, since paper-smart meetings had only been approved by the General Assembly on a pilot basis, the Department should be more proactive in working with target audiences to determine whether they would like to receive documents in hard copy or electronically.

9. Clarification was sought regarding the Department's plan to explore the consolidation of certain units according to language.

10. The importance of the Dag Hammarskjöld Library as the custodian of United Nations historical documents was emphasized, and clarification was sought in respect of the progress made on the digitization of documents, including where those documents could be accessed.

11. The importance of the measurability of indicators was stressed, and the view was expressed that the indicators of achievement should be quantified to allow measurability and comparability against identified benchmarks.

Conclusions and recommendations

12. The Committee recommended that the General Assembly approve the programme narrative of programme 24, Public information, of the proposed

strategic framework for the period 2016-2017, subject to the following modifications:

Overall orientation

Paragraph 24.1

Replace the second sentence with the following:

"In line with this mission, the Department creates and implements communications strategies; engages local audiences worldwide through its network of United Nations information centres; produces, promotes and delivers news and media products and services in all six official languages; and initiates and expands partnerships, outreach and knowledge-sharing."

Paragraph 24.2

At the end of the paragraph, add the phrase, "and 67/292".

New paragraph 24.5

After paragraph 24.4, insert a new paragraph 24.5, to read as follows:

"The Department emphasizes the importance of the equality of the six official languages of the United Nations, with a view to ensuring their full and equitable treatment in the activities of the Department of Public Information of the Secretariat."

Renumber subsequent paragraphs accordingly.

Paragraph 24.6 (formerly paragraph 24.5)

Replace the first sentence with the following:

"To accomplish its mission, the Department takes the following core approaches in its work with an overall emphasis on multilingualism from the planning stage: strategic working relationships with the substantive departments and offices of the Secretariat and organizations of the United Nations system; enhanced use of the latest information and communications technologies in both traditional and new media in order to deliver information directly and instantaneously worldwide; and the promotion of multilingualism and the parity of all six official United Nations languages in the preparation of news and communications products."

Subprogramme 1
Strategic communications services

Indicators of achievement

At the end of indicator (b), add the phrase "overall and per official language".

At the end of indicator (c) (ii), add the phrase "overall and per official language".

Strategy

Paragraph 24.8 (formerly para. 24.7)

Replace the third sentence with the following:

"Specially designated information centres will assist other centres in their respective regions in sharing expertise and resources and in developing messages and communications campaigns tailored to regional or subregional needs, taking into account the linguistic dimension of target audiences."

Paragraph 24.9 (formerly 24.8)

Replace the first sentence with the following:

"In order to enhance public understanding of the objectives and activities of the Organization, information products will be created in all six official languages and in local languages."

Subprogramme 2
News services

Expected accomplishments of the Secretariat

At the end of expected accomplishment (a), add the phrase "that are produced in all six official languages".

At the end of expected accomplishment (b), add the phrase "in all six official languages".

Indicators of achievement

At the end of indicator (a) (i), add the phrase "overall and per official language".

Replace indicator (a) (ii) with the following:

"(ii) Increased partnerships with radio and television broadcasters and rebroadcasters, by language and by region (official and non-official)"

At the end of indicator (b), add the phrase "in all six official languages".

Strategy

Paragraph 24.12 (formerly 24.11)

Replace the first sentence with the following:

"The objective will be accomplished through the timely production and delivery of accurate, balanced and, where feasible, customized news and information materials (text, video, audio and photo) and services to the media and other consumers, including

through the use of the newest web-based and mobile distribution platforms, with an overall emphasis on multilingualism from the planning stage."

Replace the second sentence with the following:

"Multilingualism will remain a strong focus, with increased production on an equitable basis, through partnerships with global broadcasters, of original news products in all official and non-official languages, by the reordering of priorities, as necessary."

Paragraph 24.13 (formerly 24.12)

At the end of the paragraph, add the phrase "that are produced in all six official languages".

Paragraph 24.14 (formerly 24.13)

Replace the paragraph with the following:

"As efficiencies gained through the acquisition of the Media Assets Management System and other tools are examined under the subprogramme, some reorganization of job descriptions and responsibilities will occur. To ensure the continued quality and quantity of programmes and to strengthen multilingualism, the Department will explore the consolidation of certain units according to language, with a view to covering all six official languages on an equitable basis."

Subprogramme 3
Outreach and knowledge services

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following:

"(a) Broader reach of United Nations multilingual information through various media and services and through expanded partnerships with other entities"

Indicators of achievement

At the end of indicator (a) (iii), add the phrase "overall and per official language".

At the end of indicator (a) (iv), add the phrase "in all six official languages".

Replace indicator (b) (ii) with the following:

"(ii) Increased internal communications through the use of iSeek and deleGATE, with a view to benefiting Member States through access to those new tools, as requested in General Assembly resolutions."

Strategy

Paragraph 24.17 (formerly paragraph 24.16)

Replace the first sentence with the following:

"To reach a broader segment of the global public, the Division will continue to develop new multilingual constituencies, including institutions of higher education and research, through the United Nations Academic Impact initiative."

Legislative mandates

Insert the following after 67/155: "67/292 Multilingualism".

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 17
Economic development in Europe

1. At its 14th meeting, on 10 June 2014, the Committee for Programme and Coordination considered programme 17, Economic development in Europe, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 17) and Corr.1).

2. The Acting Director General of the United Nations Office at Geneva and Acting Executive Secretary of the Economic Commission for Europe (ECE) introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Appreciation and support were expressed for the programme. The successful completion of the review of the reform, which had resulted in greater transparency, was welcomed. The programme was commended for its efforts towards greater integration and promotion of well-being and prosperity, and recognized for the progress made in its respective areas. The importance of the attention given to gender by the programme was highlighted and welcomed. It was pointed out that the programme has had a positive effect on the citizens in the region and that it played an important role in coordination among relevant organizations to complement

synergies, avoid overlap and duplication, ensure system-wide coherence and disseminate good practices. The view was expressed that the programme played a major role in the economic sphere and an active role in the area of sustainable development.

4. Clarification was sought on how the results of the discussion on economic development and creating a competitive economy were affecting ECE and how they translated into the implementation of the subprogrammes. It was pointed out that there was no reference to results-based management in the fascicle and elaboration was sought on such management in the programme. Elaboration was also requested on the important elements of the programme as reflected in the programme performance report of the United Nations for the biennium 2012-2013, particularly the amendment to the Convention on the Protection and Use of Transboundary Watercourses and International Lakes that had opened the Convention for accession by all United Nations Member States and ensured equal access to water worldwide. Questions were raised on the challenges for the forthcoming biennium, and how the differing levels of development in the region were dealt with in the implementation of the programme.

5. It was noted that changes had been made in the proposed strategic framework as compared to that of 2014-2015.

6. With regard to subprogramme 2, Transport, clarification was sought on how indicator of achievement (b) (i) was linked to the expected accomplishment if the contracting parties did not come from the region, and how indicator of achievement (c) (ii) was linked to the expected accomplishment when the indicator of achievement included members outside the scope of the programme.

7. With regard to subprogramme 3, Statistics, the view was expressed that the scope of the objective as drafted appeared to go beyond the extent of ECE activities.

8. Concerns were raised that the section on legislative mandates specific to ECE subprogrammes, subprogramme 5, Sustainable energy, did not contain an exhaustive list of references to resolutions and decisions of the General Assembly and the Economic and Social Council, which constituted the body of intergovernmental mandates relevant to ECE activities in the field of energy.

Conclusions and recommendations

9. **The Committee recommended that the General Assembly approve the programme narrative of programme 17, Economic development in Europe, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraphs 17.2 and 17.3

Replace paragraph 17.2 with the following and delete paragraph 17.3:

"17.2. The overarching theme of the programme is sustainable development, which will be achieved through implementing the agreed mandates of and strengthening the synergies among its eight subprogrammes: (a) environment; (b) transport; (c) statistics; (d) economic cooperation and integration; (e) sustainable energy;

(f) trade; (g) forestry and timber; and (h) housing, land management and population. Consistent with the legislative mandates, including Commission decision A (65) of 11 April 2013 on the outcome of the review of the 2005 reform of ECE and other legislative mandates, the programme will promote sustainable development and regional cooperation and integration through (a) policy dialogue; (b) normative work; and (c) technical cooperation."

Paragraph 17.3 (formerly 17.4)

Replace the current paragraph with the following:

"17.3. In particular, ECE will provide a neutral platform for regional policy dialogue on economic, social and environmental issues among its 56 member States. It will support the normative work through the exchange of experiences and the development and implementation of international legal instruments, norms and standards, as well as the identification and dissemination of best practices in and outside the region. It will promote technical cooperation with countries in the region, including economies in transition, with a view to integrating them into the world economy and achieving sustainable development in the region."

Paragraph 17.4

After paragraph 17.3, insert a new paragraph, as follows:

"17.4. The programme is expected to continue to actively contribute to the global development agenda, including by defining standards that could be used by developing countries, possibly by opening up ECE legal instruments to global participation, by taking joint action with other regional commissions and United Nations entities and by contributing to North-South, South-South and triangular cooperation in close consultation with the broader United Nations development system through the United Nations Development Group."

Paragraph 17.5

In the first sentence, after the words "women constitute", insert the words "more than".

New paragraph 17.13

After paragraph 17.12, insert a new paragraph, as follows:

"17.13. The programme will continue to focus on delivering concrete results that seek to improve people's daily lives."

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Rapporteur: Mr. Hiroshi **Onuma** (Japan)

Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 13
International drug control, crime and terrorism prevention and criminal justice

1. At its 18th meeting, on 12 June 2014, the Committee for Programme and Coordination considered programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 13)). The Committee also had before it a note by the Secretariat on the review of the proposed biennial programme plan by sectoral, functional and regional bodies (E/AC.51/2014/CRP.1/Add.2).

2. The representative of the Secretary-General introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Appreciation was expressed for the important work of the United Nations Office on Drugs and Crime (UNODC) and the efforts made to improve programme delivery. Appreciation was also expressed for the role of UNODC in enhancing coordination and cooperation among United Nations and other organizations regarding drug control and crime and terrorism prevention. In that regard, a question was raised as to which were the most relevant United Nations system partners of the Office. Note was taken of the comments made during the meetings of the functional

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commissions in their consideration of the proposed strategic framework of UNODC for the biennium 2016-2017.

4. It was noted that reference to the United Nations Congress on Crime Prevention and Criminal Justice as a policymaking organ appeared to be mischaracterized. It was emphasized that the Congress was a consultative body.

5. Views were expressed in support of the full cost recovery model that had been approved by the Commission on Crime Prevention and Criminal Justice. The view was expressed that it was vital for UNODC to implement that model and to ensure that the implementation was not retroactive. The view was also expressed that programme support costs should be reviewed with full transparency. Recognition was made regarding the decision of UNODC to not apply programme support costs for activities in the field. The UNODC cost-saving measures were encouraged, and in that regard it was suggested that UNODC consider reducing its footprint at its headquarters.

6. Clarification was sought on the differences between the proposed strategic framework for the biennium 2016-2017 and the approved text of the programme plan for the biennium 2014-2015. The view was expressed that the approved text for the previous biennium reflected a consensus and that some modifications contained in the proposed text did not contribute to a better understanding of the programme. Examples that were mentioned included the use of the phrase "drug trafficking" without the word "illicit" and "transnational crime" rather than "transnational organized crime".

7. Concern was expressed that some recommendations made by the Committee at its fifty-second session (A/67/16) had not been taken on board, such as the recommendation to place the activities related to countering illicit drug trafficking under a separate subprogramme.

8. Delegations indicated that some of the terms used in the framework needed to be clarified in the light of the mandates in which they originated. In this regard, it was pointed out that the use of terms and definitions should be fully aligned with the relevant international legal instruments and resolutions.

9. It was reiterated that the assistance provided to Member States should be based on requests for such assistance by the recipient Member State.

10. Clarification was sought regarding the use of the acronym "UNODC" in the Spanish version of the proposed strategic framework instead of ONUDD, which corresponds to the title formalized in Secretary-General's bulletin (ST/SGB/2004/6).

11. While recognizing the importance of the promotion of human rights, the need for avoiding overlapping functions and duplication with the Office of the United Nations High Commissioner for Human Rights was highlighted. In addition, the need for a balanced approach in the activities performed by UNODC was mentioned. Thus, fundamental human rights should be respected in carrying out both the demand and supply reduction pillars of the world drug problem, especially in issues related to alternative development and preventive alternative development and also when considering and implementing measures to eradicate the illicit cultivation of crops used for the production of narcotic drugs and psychotropic substances. Another scope underlined was that of the protection of human rights and fundamental freedoms while countering terrorism.

12. It was requested that the wide cross-section of stakeholders, including foundations, non-governmental organizations, private sector entities, partnerships, networks, United Nations agencies, regional programmes and multilateral bodies, with which UNODC undertakes joint activities or benefits from, be clarified and named.

13. The need to review the funding model of UNODC was stressed.

14. It was noted that the interlocutors with which UNODC interacted regularly and the organizational structure of UNODC needed clarity. Encouragement was expressed regarding the efforts of UNODC to improve cost efficiency and evaluation activities. Clarification was sought as to how UNODC shared best practices across its various organizational units.

15. Under "Overall orientation", it was noted that the meaning of the term "most vulnerable persons in society" (para. 13.1) was not clear and appeared to restrict the scope of the work of UNODC. Similarly, it was noted that the meaning of "balanced approach" (para. 13.2), as well as the reason for including "rule of law" as one of the areas on which global trafficking networks were having an impact (para. 13.3) were not clear.

16. Clarification was sought regarding textual differences in paragraphs 13.4 and 13.5 of the proposed strategic framework as compared with paragraphs 13.3 and 13.4 of the biennial programme plan for 2014-2015 (A/67/6/Rev.1) and on the deletion of reference to the "strategy for the period 2012-2015" (ibid., para. 13.6), and reversion to the earlier language was suggested. A question was asked as to whether UNODC would require intergovernmental mandates to extend that strategy beyond 2015. Clarification was also sought regarding the mention of national and subregional programmes and the exclusion of the thematic programmes as contained in the previous biennial programme plan (ibid., para. 13.8).

17. With respect to subprogramme 1, Countering illicit drug trafficking and transnational organized crime, it was asked whether UNODC had the mandate to include emerging drug and specific crime issues in the expected accomplishments and whether UNODC differentiated technical assistance from technical cooperation. Clarification was sought regarding the deletion of indicator of achievement (a) (iii) of the programme plan for 2014-2015 and the reason for not reflecting all recommendations made by the Committee at its fifty-second session in the proposed text. Views were expressed that "increased number of States parties ratifying the United Nations Convention against Transnational Organized Crime" was not an appropriate indicator of achievement for UNODC, as ratification was an action of Member States.

18. With respect to subprogramme 2, Prevention, treatment and reintegration, and alternative development, the view was expressed that the rationale for replacing "reduction of drug abuse" in the programme plan for 2014-2015 with "to reduce vulnerabilities to drug use" in the proposed strategic framework in the objective of this subprogramme needed clarification. It was indicated that clarification was also required of the reason for the deletion of indicator of achievement (d) (ii) of the programme plan approved for the previous biennium and of the reason why mothers and children — the most vulnerable people — were excluded under expected accomplishments (a) and (c).

19. With regard to subprogramme 5, Justice, concern was expressed that the objective of the subprogramme referred only to United Nations standards and norms, while international standards and norms should also be mentioned. With regard to expected accomplishment and indicator of achievement (a), the view was expressed that rather than seeking to develop additional United Nations standards and norms, the Office should focus on enhancing the implementation of existing standards.

20. With regard to subprogramme 6, Research, trend analysis and forensics, clarification on indicator of achievement (c) was sought regarding the number of institutions and laboratories that received UNODC assistance or participated actively in the international collaborative exercise, as well as the level of increase anticipated and how the laboratories were selected.

21. With respect to subprogramme 7, Policy support, clarification was sought as to why indicator of achievement (a) (i) would seek to measure the number of unique visitors to the UNODC website rather than the number of page views.

22. With respect to subprogramme 8, Technical cooperation and field support, clarification was sought as to how the satisfaction of Member States would be measured for indicator (a) (ii). Clarification was also sought regarding the definition of "human security" (para. 13.19 (c)) and whether UNODC had a related mandate.

Conclusions and recommendations

23. **The Committee expressed regret that the Secretary-General did not present a separate subprogramme on "Countering illicit drug trafficking" in the strategic framework for the period 2016-2017, as requested by the General Assembly. Therefore, the Committee reiterated its recommendation that the Assembly request the Secretary-General to propose the inclusion of a separate subprogramme on "Countering illicit drug trafficking" in the strategic framework for the period 2018-2019.**

24. **The Committee recommended that the General Assembly request the Secretary-General to use, across the board, the official name of the Office in all languages, as set out in Secretary-General's bulletin ST/SGB/2004/6.**

25. **The Committee recommended that the General Assembly request the Secretary-General to use in the programme narrative definitions from the international legal instruments and those adopted by relevant resolutions, including the Political Declaration and Plan of Action on International Cooperation towards an Integrated and Balanced Strategy to Counter the World Drug Problem (2009).**

26. **The Committee recommended that the General Assembly approve the narrative of programme 13, International drug control, crime and terrorism prevention and criminal justice, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 13.1

Replace the last sentence of the paragraph with the following:

"To achieve this, UNODC helps Member States to create and strengthen legislative, judicial and health systems to better safeguard their populations, especially the most vulnerable persons."

Paragraph 13.4

Replace the paragraph with the following:

"13.4 Comprehensive legislation, effective international cooperation, public security, justice and a fair, accessible, accountable, effective and credible criminal justice system form the conceptual foundation for these joint responses. Furthermore, in this regard, the fight against the world drug problem is a common and shared responsibility, requiring an integrated, multidisciplinary, mutually reinforcing and balanced approach, and must be carried out in full conformity with the purposes and principles of the Charter of the United Nations and international law, and in particular with full respect for the sovereignty and territorial integrity of States, the principle of non-intervention in the internal affairs of States and all human rights and fundamental freedoms. Therefore, there must be a continued determination to overcome the world drug problem through the full and balanced application of national, regional and international strategies to reduce the demand for, the production of and trafficking in illicit drugs. A fair, accessible, accountable, effective and credible criminal justice system acts as a shield against the effects of crime, trafficking, corruption and instability. Development and the rule of law together promote the licit use of resources rather than their criminal abuse: trafficking in persons, trafficking in human organs and the smuggling of migrants, as well as illicit trafficking in endangered species of wild fauna and flora, cultural property, drugs and firearms."

Paragraph 13.7

In the second sentence, delete the words "fully costed".

Paragraph 13.9

Replace the paragraph with the following:

"13.9 The main United Nations policymaking organs in matters of international drug control, crime prevention and criminal justice, which function as governing bodies of the Office, are the Commission on Narcotic Drugs and its subsidiary bodies and the Commission on Crime Prevention and Criminal Justice; UNODC also supports the International Narcotics Control Board and the United Nations Congress on Crime Prevention and Criminal Justice"

Subprogramme 1
Countering illicit drug trafficking and transnational organized crime

Expected accomplishments of the Secretariat

In expected accomplishment (c), after the words "trafficking in persons", insert the phrase ", trafficking in human organs".

Indicators of achievement

Under indicator of achievement (a), add a new indicator as follows:

"(iii) Increased number of States parties ratifying the international drug control conventions with the assistance of UNODC".

At the end of indicator of achievement (b) (iii), add the following phrase: ", as well as of the Group with other relevant international organizations".

Strategy

Paragraph 13.12

Replace subparagraph (a) with the following:

"(a) Promoting the ratification and implementation of the international instruments on drugs and organized crime and the protocols against trafficking in persons, smuggling of migrants and firearms, especially by providing policy advice at the global, regional and national levels, legal advisory and legislative support services and technical assistance to strengthen the criminal justice system; protecting the rights of victims and witnesses of crime and those of smuggled migrants; preventing crime; and facilitating international cooperation;"

In subparagraph (b), after the phrase "Assisting Member States", insert the phrase ", upon request,".

Subprogramme 2
Prevention, treatment and reintegration, and alternative development

Objective of the Organization

Replace the phrase "as well as to strengthen sustainable alternative development, where relevant" with the phrase "as well as to strengthen alternative development, including, where appropriate, preventive alternative development".

Expected accomplishments of the Secretariat

At the end of expected accomplishment (a), add the phrase ", especially preventing mother-to-child transmission".

In expected accomplishment (c), after the phrase "to help individuals", insert the phrase ", especially mothers and children,".

In expected accomplishments (d), replace the phrase "through alternative development or preventive alternative development" with the phrase "through alternative development, including preventive alternative development, where appropriate".

Strategy

Paragraph 13.13

In subparagraph (f), replace the phrase "shared responsibility" with the phrase "shared common responsibility".

Subprogramme 3
Countering corruption

Expected accomplishments of the Secretariat

In expected accomplishment (b), delete the phrase "and the United Nations Congress on Crime Prevention and Criminal Justice,".

Indicators of achievement

Delete indicator of achievement (b) (iii).

Strategy

Paragraph 13.14

In subparagraph (h), delete the phrase ", including the United Nations Congress on Crime Prevention and Criminal Justice".

Subprogramme 4
Terrorism prevention

Strategy

Paragraph 13.15

In subparagraph (f), delete the phrase ", including the United Nations Congress on Crime Prevention and Criminal Justice".

Subprogramme 5
Justice

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the text approved in the programme plan for the biennium 2014-2015, reading as follows:

> **"(a) Increased assistance provided by UNODC in support of the development and updating of international standards and norms in crime prevention and criminal justice"**

Indicators of achievement

Replace indicator of achievement (a) with the text approved in the programme plan for 2014-2015, reading as follows:

"(a) Number of United Nations standards and norms relevant to specific areas of crime prevention and criminal justice developed or updated by countries with the support of UNODC, upon request"

Strategy

Paragraph 13.16

In subparagraph (d), delete the phrase ", including the United Nations Congress on Crime Prevention and Criminal Justice".

Subprogramme 6
Research, trend analysis and forensics

Strategy

Paragraph 13.17

In subparagraph (c), after the phrase "Assisting Member States, upon request," insert the phrase "within the UNODC mandate,".

Subprogramme 7
Policy support

Expected accomplishments of the Secretariat

Replace expected accomplishment (b), with the following:

(b) Advance the capacity of Member States to implement relevant international conventions and standards and norms under the UNODC mandate, including through partnerships with relevant civil society entities

Indicators of achievement

In indicator of achievement (b), after the phrase "non-governmental organizations", add the phrase ", other relevant civil society organizations".

Subprogramme 8
Technical cooperation and field support

Expected accomplishments of the Secretariat

Replace expected accomplishment (a) with the following:

"(a) Integrated programmes designed with the participation of recipient countries and implemented in close consultation with regional entities and partner countries, as appropriate".

Strategy

Paragraph 13.19

In subparagraph (a), before the phrase "programme approach", insert the phrase "results-based".

In subparagraph (c), replace the phrase "human security" with the phrase "public security".

Subprogramme 9

Provision of secretariat services and substantive support to the governing bodies and the International Narcotics Control Board

Objective of the Organization

At the end of the objective, add the following: "; and to enable the United Nations Congress on Crime Prevention and Criminal Justice to fulfil its advisory role".

Expected accomplishments of the Secretariat

Add a new expected accomplishment as follows:

"(c) Enhanced support by UNODC to the United Nations Congress on Crime Prevention and Criminal Justice to facilitate decision-making and policy direction".

Indicators of achievement

Add a new indicator as follows:

"(c) Percentage of Member States that participate in the United Nations Congress on Crime Prevention and Criminal Justice expressing full satisfaction with the quality and timeliness of technical and substantive services provided by the Secretariat".

Legislative mandates

Add the following General Assembly resolution: 68/192 Improving the coordination of efforts against trafficking in persons

Add the following Commission on Crime Prevention and Criminal Justice resolution 23/2 Preventing and combating trafficking in human organs and trafficking in persons for the purpose of organ removal

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 11
Environment

1. At its 10th meeting, on 6 June 2014, the Committee for Programme and Coordination considered programme 11, Environment, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 11)).

2. The Executive Director of the United Nations Environment Programme (UNEP) introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Support and appreciation were expressed for the programme. The hope was expressed that its objectives could be reached in a reasonable time frame.

4. Several delegations expressed concern that neither the consensus reached at the United Nations Conference on Sustainable Development, held in Rio de Janeiro, Brazil, in 2012, nor the discussions that had taken place in the Committee during its fifty-third session were sufficiently reflected in the current document. In particular, delegations expressed regret that the objective of UNEP, as contained in paragraph 11.2, did not relate to any of the mandates referred to in paragraph 11.1, nor the Nairobi Declaration on the Role and Mandate of the United Nations

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Environment Programme and the outcome document of the United Nations Conference on Sustainable Development, "The future we want".

5. Concern was expressed regarding the continued use by the Secretariat of terms and concepts for which consensus was still lacking among Member States. In that regard, delegations emphasized that the Secretariat needed to be consistent with the agreed language, especially in the formulation of the proposed language when dealing with contentious issues.

6. The view was expressed that the proposed biennial programme plan for 2016-2017 did not take a balanced approach to the three pillars of sustainable development; rather, the vision and understanding of the plan were one-sided. It was emphasized that the objective did not refer to sustainable development and that it should be based on the relevant mandates, in particular those contained in "The future we want".

7. Concerns were also raised that there seemed to be no coherent implementation of paragraph 88 of "The future we want".

8. Views were expressed that the biennial programme neither clarified the role of UNEP in promoting the environmental dimension of sustainable development within the United Nations system, nor did it refer to sustainable development in any of the objectives of the subprogrammes. An explanation was sought as to why the subprogrammes significantly diverted from the agreed outcomes of the United Nations Conference on Sustainable Development.

9. Several delegations expressed concern about the use, in paragraph 11.2, of the phrase "catalyse a transition towards low-carbon, low-emission, resource-efficient and equitable development". In particular, it was argued that there was no consensus among Member States about those concepts, which seemed to exceed the UNEP role and area of expertise and leadership (i.e. the environmental dimension of sustainable development). The view was also expressed that the use of the word "catalyse" to describe the role of UNEP was used out of context, as it implied that the transition was evitable and had already been agreed upon by Member States. The use, in paragraph 11.12, of the word "transition" in relation to "green economy in the context of sustainable development and poverty eradication", was also questioned, as the concept was not included in the outcome document of the United Nations Conference on Sustainable Development, nor had consensus been reached thereon. Delegations requested that references to concepts that had no legislative mandate be deleted from the biennial programme plan. It was stressed that UNEP should not go beyond its mandates when implementing its programme of work and that it should focus only on the environmental conventions and agreements that had been agreed upon by Member States.

10. In addition, concerns were raised about the use of the term "green economy" out of context, and it was stressed that the language that had been agreed upon at the United Nations Conference on Sustainable Development was "green economy in the context of sustainable development and poverty eradication", which was the language that should be reflected accordingly in the biennial programme plan.

11. Views were expressed that in the text, in particular paragraph 11.7, it was not clearly specified how UNEP would carry out its programme of work in countries, especially on sensitive areas, while taking into consideration national laws, norms

and standards, as the use of the word "achieve" instead of "support" would conflict with the national sovereign right to choose national energy policies.

12. With regard to paragraph 11.14, UNEP was asked to clarify how it could combine the synergies of all stakeholders (such as regional, liaison and country offices) and leverage synergies among the subprogrammes to accomplish the subprogramme's objectives and obtain the best possible impact.

13. Appreciation was expressed for indications in the overall orientation of a desire to achieve greater accountability and for the reference to the usage of performance management indicators. Appreciation was also expressed for the inclusion of the objectives of efficiency, transparency and the use of performance information for improved management decision-making in the strategy of the programme. Views were also expressed on the UNEP focus on monitoring and evaluation and the references to key performance to be more focused on action and results. A request was made for UNEP to further explain its self-evaluation.

14. Delegations welcomed the inclusion of a gender perspective and the priority it had been given by UNEP in the biennial programme plan.

15. Emphasizing the key role played by the United Nations regional commissions in implementing the three pillars of sustainable development, Member States enquired about UNEP coordination with them. UNEP was also asked what the major tasks of the regional commissions were under the programme.

16. The question was raised as to whether the biennial programme plan for 2016-2017 reflected the outcomes of discussions between UNEP and the governing body of UNEP and Member States based in Nairobi.

17. With regard to subprogramme 1, Climate change, a view was expressed that this environmental issue was of a global nature. Clarification was sought on the way forward and on the UNEP strategy for making progress or solving the issue. Clarification was also sought, within the context of climate change, on the goal of transitioning from high to low emissions and on how that goal could be reached. Member States said that the activities of UNEP related to climate change should be linked to development and job creation.

18. The view was expressed that the expected accomplishments and indicators of achievement under subprogramme 1 should be revised to reflect the decisions taken at the nineteenth Conference of the Parties to the United Nations Framework Convention on Climate Change, especially decisions 9 and 15.

19. Concerns were also raised as to why UNEP had not incorporated the Rio Conventions, in particular the Convention on Biological Diversity and the United Nations Convention to Combat Desertification, into the expected accomplishments and indicators of achievement under subprogramme 1. In addition, it was queried why land degradation and the Convention on Wetlands of International Importance especially as Waterfowl Habitat had not been referred to in the subprogramme.

20. Concern was raised about the basis for the indicators of achievement (a) (i) and (b) (i) under subprogramme 2, Disasters and conflicts. In addition, queries were raised regarding who was going to evaluate the categorization and capacity of the indicators. A view was expressed that UNEP had not integrated paragraph 187 of the outcome document of the United Nations Conference on Sustainable Development into indicators of achievement (a) (i) and (b) (i) under subprogramme 2, even

though the paragraph encouraged States to integrate early warning systems into national disaster risk reduction strategies and plans. Clarifications were sought on why subprogramme 2 diverted so significantly from the agreed outcomes of the United Nations Conference on Sustainable Development.

21. Concern was also expressed about the formulation of indicators of achievement (a) (i) and (b) (i) under subprogramme 2, in particular with regard to the reference to progressing "at least one step in four of six categories". Although there was a footnote to explain further the measurement of the indicators of achievement, it was still unclear and not easily understood. Queries were raised as to whether there was a resolution that endorsed that concept of measurement. Clarifications were sought on the country capacity framework and the concern was raised that it had not been approved by Member States.

22. Issues were raised concerning subprogramme 3, Ecosystem management, and the reference to the Convention on Biological Diversity in paragraph 11.20 (c) of the strategy. An enquiry was made as to what activities were being carried out by UNEP to support implementation of the Convention. The view was expressed that UNEP should provide, upon request, increased support, especially to developing countries, to implement the Convention. Regarding paragraph 11.20 (c), a delegation called for caution when it came to the application of programmes outside of national jurisdictions.

23. In addition, concerns were raised, also under subprogramme 3 about indicator of achievement (a) (iii) and about UNEP support to countries that were improving their water quality framework based on the International Water Quality Guidelines, as those guidelines had not been approved and therefore should not have been included as an indicator in the biennial programme plan.

24. It was noted that the text of the objective of subprogramme 4, Environmental governance, included the words "to facilitate a transition towards environmental sustainability in the context of sustainable development", which were not in line with the outcome document of the United Nations Convention on Sustainable Development. A more appropriate wording of the objective would be "strengthening synergies and coherence in environmental governance in order to facilitate the promotion of sustainable development".

25. Observations were also made on subprogramme 5, Chemicals and waste. It was suggested that the expected accomplishments and indicators of achievement should refer to the Minamata Convention on Mercury. The Stockholm Convention on Persistent Organic Pollutants should also be referred to in paragraph 11.23 (c) of the strategy. Clarification was requested regarding the type of activities that would be implemented to achieve the expected accomplishment and, in particular, how the organization would support national programmes.

26. Member States praised UNEP on the establishment of subprogramme 7, Environment, under review, but requested more clarification on the UNEP system of data collection under the subprogramme.

27. An enquiry was made as to where in the biennial programme UNEP addressed dust and sand storms and their impact on human health.

Conclusions and recommendations

28. **The Committee recommended that the General Assembly approve the programme narrative of programme 11, Environment, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 11.2

Replace the first sentence of the paragraph with two new paragraphs as follows:

The United Nations Environment Programme, as the leading global environmental authority that sets the global environmental agenda, promotes the coherent implementation of the environmental dimension of sustainable development within the United Nations system and serves as an authoritative advocate for the global environment.

Its objective during the period 2014-2017 is to promote the coherent implementation of the environmental dimension of sustainable development based on the recognition that poverty eradication, changing unsustainable patterns of consumption and production and promoting sustainable patterns of consumption and production, and protecting and managing the natural resource base of economic and social development are the overarching objectives and essential requirements of sustainable development, as well as on the protection and sustainable use of ecosystem services, coherent and improved environmental governance and the reduction of environmental risks.

Paragraph 11.5

At the end of the first sentence, insert "in its three dimensions."

Paragraph 11.7

Replace the words "UNEP will achieve that" with "UNEP will work with Member States in these areas".

Paragraph 11.8

Replace the words "conflict prevention mandates" with the words "post-conflict recovery mandates".

At the end of the first sentence, insert: "(c) build strong interlinkages among disaster risk reduction, recovery and long-term development planning; (d) develop strategies that integrate disaster risk reduction and climate change adaptation considerations into investments, decision-making and the planning of humanitarian and development actions; (e) assist vulnerable or crisis-affected countries and communities by providing, upon request, environmental expertise, with particular attention paid to vulnerable groups and highly vulnerable ecosystems."

In the third sentence, after the words "and pilot new approaches to natural resource management", insert "in countries interested in following such approaches."

Paragraph 11.11

At the end of the first sentence, insert "including those related to mining activities".

In the second sentence, after the word "e-waste", insert "and disposal of chemicals resulting from illegal mining,".

Paragraph 11.12

Replace the first sentence with the following:

> **"UNEP will advocate for policy reforms and changes in private sector management practices, when applicable, and will work towards increased consumer awareness, taking into consideration gender differences."**

In the fourth sentence, replace the words "in such a transition" with "in the implementation of green economy policies for the transition towards sustainable development as a common undertaking".

Subprogramme 1
Climate change

Expected accomplishments of the Secretariat

Replace expected accomplishment (c) with "Support, in cooperation with other organizations and in accordance with their respective mandates, the implementation of REDD-plus strategies and systems for information on safeguards and the development of forest monitoring systems and reference levels, so that they evolve into results-based actions that are fully measured, reported and verified and so as to reduce emissions from deforestation and forest degradation".

Indicators of achievement

Replace indicator (c) with "Increase in the number and percentage of developing countries that have developed and implemented REDD-plus strategies and are in a position to obtain and receive payments for results-based actions, as a result of UNEP assistance".

Strategy

Paragraph 11.16 (b)

In the first sentence, replace the words "UNEP will facilitate the move to low-emission development pathways and the implementation of green economy strategies" with "UNEP will advocate for, and support, upon request, the move towards low-emission strategies, through the promotion of mitigation and adaptation measures".

Paragraph 11.16 (c)

Replace the words "In support of the Cancun agreements reached in December 2010" with "In support of the Warsaw framework for REDD-plus agreed in November 2013".

At the end of the first sentence, replace the words "the development of national REDD-plus strategies and finance approaches" with "developing countries progression towards results-based actions. For that purpose, upon request of interested countries, UNEP will work with relevant partners to support the development and implementation of the requirements to obtain and receive results-based payments, namely REDD-plus national strategies, forest reference levels, forest monitoring systems and systems for providing information on safeguards, in accordance with the modalities and procedures agreed by the Conference of the Parties to the United Nations Framework Convention on Climate Change."

Subprogramme 2
Disasters and conflicts

Objective of the Organization

The objective of the Organization should read "To promote the sustainable use of natural resources and the reduction of environmental degradation by addressing the environmental challenges in the context of disaster risk reduction, as well as post-disaster and post-conflict recovery activities".

Indicators of achievement

Indicator (a) (i) should read "Percentage of countries assisted by UNEP with increased capacity to use natural resource and environmental management to prevent and reduce natural and man-made disasters".

Indicator (b) (i) should read "Percentage of countries affected by natural and/or man-made disasters that improve their capacity to use natural resource and environmental management, with the assistance of UNEP, to support sustainable recovery from disasters and conflicts".

Indicator (b) (ii) should read "Percentage of countries assisted by UNEP that develop policies and strategies aimed at increasing their capacity to recover sustainably from disasters and conflicts".

Strategy

Paragraph 11.18 (b)

In paragraph 11.18 (b), replace the words "green jobs" with the words "decent and productive jobs".

Subprogramme 3
Ecosystems management

Indicators of achievement

In indicator (a) (iii), delete "based on the International Water Quality Guidelines".

Strategy

Paragraph 11.19

In the third sentence, replace "integrate the value of natural capital in decision-making" with "integrate the value of natural capital, including biodiversity and ecosystem services, in decision-making."

Paragraph 11.20 (a)

Replace the words "ecosystem services and productivity of landscapes" with "ecosystem services, ecosystem productivity".

Before the words "access and benefit-sharing" insert "but not limited to".

Subprogramme 4
Environmental governance

Objective of the Organization

Delete the words "a transition towards".

Indicators of achievement

At the end of indicator (b) (i), insert "at the request of those countries".

In indicator (b) (i), replace the words "enforce the rule of law" with "develop and enforce national laws".

Strategy

Paragraph 11.22 (b)

Replace the second sentence with "With other United Nations partners, UNEP will support, at the request of Governments, efforts to develop and enforce environmental laws, and comply with relevant international environmental standards and obligations, including through legal technical assistance, training and other legal capacity-building activities."

Subprogramme 5
Chemicals and waste

Objective of the Organization

The objective of the Organization should read "To promote among countries the achievement of sound management of chemicals and waste in order to minimize impacts on the environment and human health".

Subprogramme 6
Resource efficiency and sustainable consumption and production

Expected accomplishments of the Secretariat

Expected accomplishment (a) should read "Cross-sectoral scientific assessments, research and tools for sustainable consumption and production, in the context of sustainable development and poverty eradication, developed, shared and applied by policymakers, including in urban practices".

Indicators of achievement

Indicator (a) (i) should read "Increased number of countries and cities that develop and integrate sustainable consumption and production approaches and tools, as a result of UNEP assistance".

Strategy

Paragraph 11.24

After the words "poverty eradication", insert ", in accordance with what was agreed at the United Nations Conference on Sustainable Development".

Paragraph 11.26 (a)

After the words "poverty eradication", insert ", in accordance with what was agreed at the United Nations Conference on Sustainable Development".

Paragraph 11.26 (b)

In the third sentence, replace the words "high-impact sectors" with "high-impact targeted sectors dependent on natural resources".

Delete the sentence "Targeted sectors include construction, food and agriculture, tourism and related industries dependent on natural resources."

Paragraph 11.26 (c)

In the third sentence, delete "in particular sustainable public procurement and supporting infrastructure that allow for sustainable lifestyles".

Subprogramme 7
Environment under review

Indicators of achievement

In indicator (c) (i), replace the word "intervention" with "assistance".

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 26
Internal oversight

1. At its 19th meeting, on 12 June 2014, the Committee for Programme and Coordination considered programme 26, Internal oversight, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 26)).

2. The Assistant Secretary-General for Internal Oversight Services introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Appreciation was expressed for the functions that the Office of Internal Oversight Services carried out and the role it played in increasing the efficiency and effectiveness of the Organization. It was emphasized that coordination with other oversight bodies was required to avoid overlap and duplication of effort.

4. It was noted with concern that some of the paragraphs under overall orientation did not reflect the already negotiated and agreed language for the programme contained in the approved biennial programme plan for 2014-2015 (A/67/6/Rev.1). In respect of paragraph 26.4, clarification was sought on the specific mandates and resolutions supporting the actions contained therein.

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5. With regard to subprogramme 1, Internal audit, the view was expressed that the overall scope of expected accomplishment (a) was too broad and difficult to carry out. It was also pointed out that the indicators of achievement were subjective and not easy to measure. The view was also expressed that the drawbacks of the delays in the implementation of the International Public Sector Accounting Standards, enterprise risk management, the enterprise resource planning system and other major reform projects should be highlighted further.

6. With regard to subprogramme 2, Inspection and evaluation, clarification was sought concerning who had the role of determining the relevance of thematic inspections and evaluations in the implementation of the programmes. Emphasis was also placed on the need to focus on effectiveness of inspection and evaluation.

7. Concern was expressed at the initiative taken by the Office to conduct evaluations relating to matters and concepts that were still under consideration by the General Assembly. In particular, reference was made to the Office's evaluation of the implementation and results of protection of civilians mandates in United Nations peacekeeping operations (A/68/787). It was emphasized that there was no agreement in the Assembly regarding the concept of responsibility to protect.

8. In performing its evaluation functions, the Office should avoid interfering in the intergovernmental negotiations by conducting evaluations that could prejudge the outcome of such negotiations.

9. With regard to subprogramme 3, Investigations, concern was expressed regarding the measurability of indicator of achievement (b) (iii). It was noted that specific measures should be taken to reduce the number of incomplete investigations to prevent further violations and to increase accountability of staff, especially in peacekeeping missions. Views were also expressed that the results of investigations on any financial or administrative violations should be made available on the website of the Office of Internal Oversight Services.

Conclusions and recommendations

10. **The Committee recommended that the General Assembly approve the programme narrative of programme 26, Internal oversight, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 26.1

Replace the first sentence with the following:

"The overall purpose of the programme is to enhance transparency and accountability and contribute to a high level of efficiency, effectiveness and goal fulfilment in the Organization."

Paragraph 26.2

Replace the last sentence with the following:

"The Office coordinates closely with the United Nations Board of Auditors, the Joint Inspection Unit and the Independent Audit

Advisory Committee in order to ensure effective and efficient oversight in the Organization."

Paragraph 26.4

Replace the last sentence with the following:

"This will be accomplished through the issuance of timely, high-quality reports on inspections, evaluations, internal audits and investigations, in full accordance with the mandates of the Office as approved by the General Assembly and with applicable international standards."

Paragraph 26.5

Replace the first sentence with the following:

"The Office assists the Organization in achieving better results by determining the factors affecting the efficient and effective implementation of programmes in accordance with, inter alia, internationally agreed sustainable development goals, including those contained in the Millennium Development Goals and in the outcomes of the major United Nations conferences and international agreements since 1992."

Subprogramme 1
Internal audit

Indicators of achievement

Replace indicator (a) (i) with the following:

"Increased acknowledgement and use of the Internal Audit Division's reports, including thematic reports, in the decision-making of Member States, including on internal controls, processes and risk management"

In indicators (a) (ii), (b) (i) and (b) (ii), replace the word "Maintained" with the word "Increased"

Subprogramme 2
Inspection and evaluation

Objective of the Organization

Replace the objective with the following:

"To strengthen accountability, learning, efficiency, effectiveness and impact in the implementation of programmes and the relevance of administrative procedures and to assess whether the activities correspond to the mandates"

Expected accomplishments of the Secretariat

Replace the expected accomplishment with the following:

"Increased contribution to the decision-making processes of Member States and increased ability of the Secretariat to take appropriate actions based on inspections and evaluations by the Office of Internal Oversight Services that assess the efficiency and effectiveness of programmes, thematic issues and self-evaluation capacities, the relevance of administrative procedures and whether the activities correspond to the mandates"

Indicators of achievement

Replace indicator (i) with the following:

"Increased percentage of programmes and thematic inspections and evaluations that have been used by Member States to inform decision-making on efficiency and effectiveness in the implementation of programmes and the relevance of administrative procedures and whether the activities correspond to the mandates"

Subprogramme 3
Investigations

Strategy

Paragraph 26.9

Add the following as the second sentence:

"The strategy includes follow-up with troop- and police-contributing countries and military command."

Paragraph 26.10

Replace the last sentence with the following:

"The Division is considering ways to influence other parts of the system to increase the impact and value of investigations."

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Addendum

Proposed strategic framework for the period 2016-2017
(*Item 3 (b)*)

Programme 10
Trade and development

1. At its 6th and 20th meetings, on 4 and 13 June 2014, the Committee for Programme and Coordination considered programme 10, Trade and development, of the proposed strategic framework for the period 2016-2017 (A/69/6 (Prog. 10)).

2. The Deputy Secretary-General of the United Nations Conference on Trade and Development (UNCTAD) and the Executive Director of the International Trade Centre (ITC) introduced their respective subprogrammes and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Delegations expressed appreciation for the programme and for the work of UNCTAD, especially in the context of subprogramme 5, Africa, least developed countries and special programmes.

4. It was emphasized by some delegations that the logical framework of the programme provided limited linkage between the expected accomplishments and indicators of achievement. In that context, the view was expressed that the logical framework must be improved, with better measurement of impact, more specific indicators of achievement and the inclusion of feedback from beneficiaries as an indicator of achievement.

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5. Delegations emphasized the importance of value chains, transfer of technology, trade intelligence, trade facilitation and the support provided to the least developed countries and countries in special situations, including small island developing States, landlocked developing countries and other structurally weak, vulnerable and small economies, in those areas. In that regard, clarification was sought as to the non-inclusion of those issues in the logical frameworks, in particular in the expected accomplishments and indicators of achievement of the various subprogrammes, although they had been reflected under the various strategies.

6. Some delegations sought clarification of how UNCTAD would integrate the post-2015 development agenda, when adopted by the General Assembly, into the strategic framework for the period 2016-2017.

7. Some delegations pointed out that paragraph 10.4 referred to three pillars, with no clear explanation of what those pillars were.

8. Some delegations emphasized the importance of South-South cooperation and sought clarification regarding its promotion, as reflected in indicator of achievement (a) (iii) under subprogramme 1, Globalization, interdependence and development. In addition, questions were raised concerning the scope of the work of UNCTAD in the interaction of international investment and official development assistance, as indicated in expected accomplishment (a) and indicator of achievement (a) (ii) under subprogramme 2, Investment and enterprise, especially when there was no agreement on the inflow of foreign investment.

9. Some delegations expressed the view that the decisions of the United Nations Conference on Trade and Development at its thirteenth session, held in Doha in 2012, had not been reflected in the programme, in particular with regard to non-tariff barriers. In that context, they expressed concern over the change in indicator of achievement (b) (ii) under component 1, International trade in goods and services, of subprogramme 3, International trade. In the report of the Secretary-General on consolidated changes to the biennial programme plan as reflected in the proposed programme budget for the biennium 2014-2015 (A/68/75), the same subprogramme had included reference to reducing or eliminating arbitrary or unjustified non-tariff barriers in international trade.

10. Clarification was sought regarding the work of UNCTAD on regional integration, in particular in connection with subprogramme 5, Africa, least developed countries and special programmes, and on the issue of infrastructure development, especially in connection with hard infrastructure. In addition, some delegations raised questions concerning the reflection of issues of transfer of technology in the overall programme of work of UNCTAD.

11. Delegations expressed appreciation and support for the work of ITC and its efforts in advancing trading services in Africa, and in particular its work directed towards the least developed countries. A comment was made regarding the need to further build capacity and facilitate cooperation among countries.

12. Strong support was expressed for the leadership of ITC. Furthermore, delegations expressed pleasure at hearing the representative of the Secretary-General reaffirm the efforts of the Centre to seek results within the management framework.

13. Satisfaction was expressed concerning the proposed expected accomplishments and indicators of achievement of subprogramme 6, Operational aspects of trade promotion and export development. In that connection, it was observed that that subprogramme was the only subprogramme of programme 10 to incorporate the gender dimension among its indicators of achievement.

14. Clarification was sought concerning the link between proposed expected accomplishments and indicators of achievement under subprogramme 6, specifically, how indicator of achievement (a) (ii) would be measured and which criteria were to be used to measure indicator of achievement (b). The comment was also made that, with regard to indicators of achievement (c) (i) and (ii), there was no definition of international competitiveness that would make it possible to appropriately measure an increase.

15. It was observed that, in paragraph 10.24 of the strategy of the subprogramme, it had been stated that ITC would contribute to the implementation of, among others, the declarations made at the Fourth High-level Forum on Aid Effectiveness, held in 2011. In that connection, delegations observed that the concept of aid effectiveness had not been agreed upon by the General Assembly and that the event had not been sponsored by the United Nations. The request was made for further elaboration of the rationale for the inclusion of the Forum in the subprogramme, including the specific resolution that provided the mandate for the work of ITC in support of the Forum.

16. A question was raised concerning the possibility of revising some elements of subprogramme 6 in view of the discussions and negotiations currently under way in connection with the sustainable development goals and the post-2015 development agenda.

17. Clarifications were sought concerning the work of ITC with regard to services and regional integration.

Conclusions and recommendations

18. **The Committee recommended that the General Assembly approve the programme narrative of programme 10, Trade and development, of the proposed strategic framework for the period 2016-2017, subject to the following modifications:**

Overall orientation

Paragraph 10.9

At the end of the paragraph, add the following:

"UNCTAD and ITC will increase their use of evaluation surveys to seek feedback from relevant stakeholders from across all subprogrammes in order to measure improved capacity of stakeholders to address trade and development issues as a result of UNCTAD and/or ITC assistance."

Subprogramme 1
Globalization, interdependence and development

Indicators of achievement

Replace indicator of achievement (a) (iii) with the following:

"(iii) Number of UNCTAD activities, including publications and workshops, that promote either North-South, South-South or triangular cooperation".

Subprogramme 3
International trade

Component 1
International trade in goods and services

Expected accomplishments of the Secretariat

Replace expected accomplishment (d) with the following:

"(d) Strengthened capacity of developing countries, in particular those in Africa and the least developed countries, as well as landlocked developing countries, small island developing States and other structurally weak, vulnerable and small economies, and countries with economies in transition and middle-income countries, according to their needs, to design and implement creative economy objectives and sustainable development strategies at all levels".

Indicators of achievement

Replace indicator of achievement (b) (ii) with the following:

"(ii) Number of specific actions taken by Member States, at the national, regional or multilateral level, aimed at streamlining or harmonizing non-tariff measures in international trade, including the reduction or elimination of arbitrary or unjustified non-tariff barriers in international trade, with the assistance of UNCTAD".

In indicator of achievement (d) (ii), after the words "sustainable development", insert the words "and poverty eradication".

Strategy

Paragraph 10.16

Replace the paragraph with the following:

"10.16 The subprogramme, under the responsibility of the Division on International Trade in Goods and Services, and Commodities, through the three pillars of the work of UNCTAD, will promote inclusive and sustainable growth and development and poverty eradication, based on the international trade in goods, services and commodities, the international trading system and the linkages between trade and internationally agreed development goals. Non-tariff measures and non-tariff barriers are gaining attention in international trade. International efforts should be made to address

non-tariff measures, and aim to reduce and to eliminate arbitrary or unjustified non-tariff barriers. The subprogramme will address persistent and emerging development challenges (inter alia, women's economic empowerment, access to decent and productive employment, food security and poverty eradication) and assess their implications for the development prospects of developing countries, least developed countries and countries with economies in transition, including at the national policymaking level. It will continue to improve cooperation and enhance synergies with other international organizations and foster the coordination of system-wide United Nations activities in the area of international trade. It will also strengthen the communication and dissemination aspects of its work."

Paragraph 10.17

Replace subparagraph (a) with the following:

"(a) Monitoring and assessing from a development perspective the evolution of the international trading system and trends in trade policy and international trade and their consistency with the multilateral trading system rules;".

In subparagraph (b), after the word "protectionism", insert the words ", including subsidies and disguised trade barriers,".

At the end of subparagraph (f), add the words "and assess the impact of the development on the enabling clause of the World Trade Organization (WTO)".

Replace subparagraph (q) with the following:

"(q) Addressing issues at the interface between trade and environment in the context of the promotion of sustainable development in its three dimensions, economic, social and environmental, including through technology transfer on mutually agreed terms and seizing trade and investment opportunities relating to this issue;".

Replace subparagraph (r) with the following:

"(r) Addressing challenges and opportunities in the promotion of sustainable development and poverty eradication, including tools and insights available to achieve this."

Add the following new subparagraph (w):

"(w) In collaboration with WTO, ITC and other relevant partners, consolidate its work on databases on non-tariff measures, continue its analysis of the impact of non-tariff measures on the trade and development prospects of developing countries, in particular the least developed countries, and continue its participation in the Transparency in Trade initiative."

Component 2
Commodities

Indicators of achievement

Insert a new indicator of achievement (a) (ii), as follows:

"(ii) Increased amount of research on commodity production in countries with economies that are dependent on commodities, with the aim of diversifying their production, including by increasing the added value of their commodities".

Strategy

Paragraph 10.18

In the second sentence of the paragraph, replace the words "to address the impacts of volatility of commodity prices on them" with the words "to monitor commodity prices and address the impacts of excessive volatility of those prices on them".

After the second sentence, insert the following:

"UNCTAD will monitor developments and challenges in commodity markets and address links between international commodity trade and national development, in particular with regard to poverty eradication."

In subparagraph (a), replace the words "poverty reduction" with the words "poverty eradication".

In subparagraph (b), after the word "agriculture", insert the words "and fisheries".

At the end of subparagraph (e) (iv), add the words ", and sanitary and phytosanitary measures".

Subprogramme 4
Technology and logistics

Strategy

Paragraph 10.19

Insert the following new subparagraph (a):

"(a) Supporting initiatives for and conducting policy dialogue on diffusion of scientific and technical knowledge and transfer of, access to and acquisition of technology for developing countries, including diffusion of environmentally sound technologies and corresponding know-how;".

Renumber the subsequent subparagraphs accordingly.

Add the following new subparagraph (m):

"(m) Assisting in the implementation of customs automation and trade facilitation programmes."

Subprogramme 6
Operational aspects of trade promotion and export development

Strategy

Paragraph 10.24

In the penultimate sentence, delete the words ", and the declaration made at the Fourth High-level Forum on Aid Effectiveness, held in Busan, Republic of Korea, in 2011".

Replace the last sentence with the following:

"The subprogramme will play an important role in furthering the implementation of the Doha, Hong Kong and Geneva ministerial declarations adopted by WTO, in particular by improving and enhancing trade support institutions and policies for the benefit of exporting efforts and by strengthening the export capacity of enterprises to respond to market opportunities."

Paragraph 10.28

At the end of the paragraph, add ", including through the further improvement of its results-based management systems".

Legislative mandates

Subprogramme 6
Operational aspects of trade promotion and export development

Replace the words "World Trade Organization resolutions and decisions" with the words "World Trade Organization declarations".

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Addendum

Coordination questions: report of the United Nations System Chief Executives Board for Coordination

(*Item 4 (a)*)

Annual overview report of the United Nations System Chief Executives Board for Coordination for 2013

1. At its 4th meeting, on 3 June 2014, the Committee for Programme and Coordination considered the annual overview report of the United Nations System Chief Executives Board for Coordination (CEB) for 2013 (E/2014/69).

2. The Director of CEB introduced the report and responded to questions raised during the Committee's consideration of it.

Discussion

3. Delegations welcomed the annual overview report of CEB for 2013 and recognized the importance of the role of the Board and its subsidiary bodies, especially as the international community continues to grapple with the aftermath of the global financial and economic crisis. Progress made by CEB in advancing coordination and coherence among the entities of the United Nations system across policy, management and operational matters was acknowledged.

4. Delegations emphasized the importance of ensuring that the work of CEB was guided by intergovernmental mandates. The coordination function of CEB was seen as essential by some delegations for improving the use of resources and maximizing their impact, as well as for avoiding duplication of work among United Nations

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entities and for improving efficiency, effectiveness and the adaptability of the United Nations system.

5. The annual overview report was seen as an important contribution to improving CEB transparency and accountability. A number of delegations expressed satisfaction about the fact that the report provided detailed information on the wide range of activities carried out under CEB. Although several delegations acknowledged that there was a limit to the number of items that could usefully be covered, several issues that had not been reflected in the report were identified by delegations as important. In the light of mandates calling for United Nations system entities to mainstream South-South cooperation into country-level programming and to support projects implemented by the United Nations Office for South-South Cooperation, a number of calls were made for CEB to address that topic. Other matters not covered by the report but of interest to delegations included the transformative role of technology, the coordination of United Nations system entities in countries in conflict or emerging from conflict, and non-communicable diseases. Delegations also sought clarification on the reason for singling out comprehensive sexuality education in the education of youth.

6. Delegations enquired about the mandate to mainstream the rule of law into the work of the United Nations and reaffirmed the importance of peace and security, development and human rights as key United Nations mandates.

7. Delegations recognized CEB efforts to promote system-wide preparation for and follow-up to United Nations conferences and summits. Clarification was sought on the nature of the "joint contributions" of CEB to conferences and summits. A number of delegations welcomed the CEB decision to hold a high-level side event at the Third International Conference on Small Island Developing States.

8. It was recalled that, at its previous session, the Committee had reaffirmed the importance of achieving the Millennium Development Goals and had welcomed the periodic review by CEB of their implementation at the country level. The view was expressed that coordinated action remained key to meeting the internationally agreed targets. Delegations voiced satisfaction that the CEB review of the implementation of the Goals had already begun to yield results, in particular with respect to the enhanced cooperation between the United Nations system and the World Bank Group. CEB was encouraged to continue its work to help Member States meet the Goals by 2015. A delegation sought reassurance that the CEB review did not duplicate action taken elsewhere. Another delegation requested more information on country-level bottlenecks and related solutions that had been identified in the reviews carried out to date. An enquiry was made as to whether CEB had reviewed progress towards the implementation of Goal 8 (global partnership for development).

9. Regarding the work of CEB in coordinating United Nations system-wide support in the preparation of the post-2015 development agenda, a query was raised about the High-level Committee on Programmes' review of the findings and recommendations contained in the report of the Secretary-General's High-level Panel of Eminent Persons on the Post-2015 Development Agenda entitled *A New Global Partnership: Eradicate Poverty and Transform Economies through Sustainable Development*. It was stressed that CEB should not attempt to prejudge the outcome of the intergovernmental debate on the post-2015 development agenda.

10. While reaffirming the importance of the coordination activities implemented by CEB as part of preparations for the post-2015 development agenda, serious concern was expressed about the decision of the United Nations system to support the key findings and recommendations of the above-mentioned report of the High-level Panel of Eminent Persons on the Post-2015 Development Agenda. In that context, it was highlighted that the report had not been considered nor acted upon by the General Assembly.

11. Delegations were largely supportive of the efforts of CEB to promote policy coherence and coordination within the United Nations system, for example in the areas of international migration and development, youth and climate change. Delegations sought further information regarding the mandates associated with cybercrime and cybersecurity.

12. Delegations noted the CEB activities on human rights and several of them expressed support for CEB efforts to integrate that issue into the work of the Board, underscoring the need for policy coherence in that area. It was stressed that human rights was a universal issue and that it was not relevant only to developing countries. Several delegations sought clarification regarding any linkages between human rights commitments and development goals, as well as more information on the deployment by the United Nations Development Group (UNDG) of human rights advisers to resident coordinator offices, including which country teams had received advisers and which countries had requested capacity-building assistance for the universal periodic review of the Human Rights Council. One delegation asked for clarification on mainstreaming human rights. A question was asked about the dissemination of the UNDG publication *Mainstreaming Human Rights in Development: Stories from the Field*.

13. Questions were raised on the legislative basis for the deployment of human rights advisers to resident coordinator offices. In that regard, information was also requested on the legislative basis from the Human Rights Council and the United Nations Development Programme for such deployment. Strong opposition was expressed to any attempt to impose conditions on operational activities for development.

14. Regarding the work of CEB on enhancing the effectiveness, efficiency, coherence and impact of United Nations operational activities for development, the work of UNDG on standard operating procedures for United Nations country teams was commended for having improved efficiencies at the country level. An enquiry was made about the status of "Delivering as one" initiatives.

15. CEB efforts to improve United Nations system administrative and management functions, in particular in human resources management and in common treasury services and procurement, were appreciated by delegations. The Board was encouraged to continue its work in harmonizing and simplifying business processes. On the joint United Nations system service facility in Brasilia, delegations expressed the view that it was important to underline the pilot nature of the initiative and await its conclusion before assessing whether it would generate savings from increased efficiencies and reduced transaction costs. A delegation requested information on the organizations that were part of the joint service centre. Clarification was sought as to whether CEB had made an effort to simplify country-level programme delivery, not just administrative services, which could also save money and increase impact in receiving communities. With respect to the new

vendor registration system, several delegations expressed appreciation for CEB efforts to increase access to procurement opportunities for vendors from developing countries and countries with economies in transition and looked forward to learning more about results achieved by the initiative in the following annual overview report. Progress on the implementation of the International Public Sector Accounting Standards was noted. Clarification was also sought on the nature of the CEB role related to rates for short-term staff performing interpretation and translation functions.

16. Delegations observed that the strategic plans adopted by the High-level Committee on Management and UNDG formed a sound basis for a results-oriented approach to coordination. A delegation asked about the alignment of the time frame of the strategic plans (2013-2016) with that of the strategic framework cycle. More information was requested on how the Board planned to respond to increased complexity, resource scarcity and other long-term trends in the United Nations operating environment.

17. Several delegations expressed appreciation for improvements made to the CEB website, in particular in the presentation of United Nations system statistics. An enquiry was made about the membership of CEB and its subsidiary bodies. Delegations welcomed the continued cooperation between CEB and the other jointly financed bodies.

Conclusions and recommendations

18. **The Committee noted the contributions of CEB in 2013 in contributing to the enhancement of United Nations system-wide coherence and coordination in policy, operational and management matters.**

19. **In particular, the Committee welcomed intensified efforts by CEB on system-wide preparation and follow-up of major United Nations conferences, as well as, inter alia, work to accelerate the achievement of the Millennium Development Goals through its High-level Committee on Programmes and an active approach in support of country-level efforts in order to achieve tangible results.**

20. **The Committee recalled that the General Assembly, in its resolution 67/292 of 24 July 2013, had invited the Secretary-General, in his capacity as CEB Chair, to support a coordinated approach on multilingualism within the United Nations system. Stressing the importance of early action in the implementation of that resolution, the Committee recommended that the Assembly request the Board to provide information on its implementation and to report on future progress in its upcoming reports to the Committee.**

21. **The Committee recognized the continuous work of CEB on the harmonization and simplification of business practices and welcomed the opportunities of generating efficiencies by reducing administrative and procedural burdens, aiming at increasing the coherence, coordination, effectiveness, accountability and credibility of the United Nations system. In that regard, the Committee requested that it be informed of future progress and recommended that the General Assembly bring to the attention of the Secretary-General, in his capacity as Chair of CEB, the need to continue addressing this issue.**

22. **The Committee took note of the establishment of an integrated business service centre and of the launch of a joint United Nations system service facility in Brasilia and emphasized that the results of such initiatives in terms of efficiency and costs were yet to be determined.**

23. **The Committee welcomed the work of CEB on the implementation of good practices in performance management. The Committee recommended that the General Assembly request the Secretary-General, in his capacity as Chair of CEB, through the High-level Committee on Management, to share examples of good experiences and lessons learned with the human resources directors of member organizations.**

24. **The Committee recommended that the General Assembly request the Secretary-General, in his capacity as Chair of CEB, to promote among the funds and programmes, as well as specialized agencies and other entities of the United Nations system, the continuation of mainstreaming support for South-South cooperation into the regular country-level programming of operational activities for development.**

25. **The Committee recommended that the General Assembly request CEB to report on the results achieved by the new vendor registration system with regard to increasing the participation of developing countries and countries with economies in transition in the procurement processes of the United Nations system in accordance with existing rules and regulations.**

26. **The Committee emphasized the key role to be played by CEB in ensuring coordinated United Nations system-wide support in the preparation of and follow-up to the post-2015 development agenda, in accordance with relevant intergovernmental mandates. For this purpose, the Committee recommended that the General Assembly request the Secretary-General, in his capacity as Chair of CEB, to include in the annual report of CEB to the Committee at its fifty-fifth session information on ways and means for strengthening that role to foster policy coherence in the United Nations system in order to ensure coordinated and effective action on the wide range of programmatic, management and operational issues linked to that global agenda.**

27. **The Committee took note of paragraph 16 of the report and, in that context, recalled paragraph 20 of General Assembly resolution 68/6, related to the beginning of the process for the intergovernmental negotiations on the post-2015 development agenda and, in that regard, reiterated the need for CEB to respect the relevant intergovernmental decisions during the preparation of the post-2015 development agenda.**

28. **The Committee noted the reference to the rule of law in paragraph 17 of the report and, in that context, recalled that the three main pillars of the United Nations were peace and security, development and human rights.**

29. **The Committee reiterated its recommendations to the General Assembly to bring to the attention of the Secretary-General, in his capacity as Chair of CEB, the following concerns:**

(a) **The need to ensure that the Board's activities and initiatives, including those related to system-wide coherence, were in line with intergovernmental mandates;**

(b) **The need to ensure enhanced alignment of the measures of the High-level Committee on Management with the existing United Nations legislative framework, including in the area of procurement.**

30. **The Committee recommended that the General Assembly request the Secretary-General, in his capacity as Chair of CEB, to continue the direct and substantive dialogue between CEB and Member States, in accordance with paragraph 4 of its resolution 64/289, in order to further enhance and strengthen the Board's transparency and accountability to Member States.**